

# Report

## Council

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### Part 1

Date: 29 June 2021

**Subject** Public Space Protection Order

**Purpose** To inform Council of the outcome of the Overview and Management Scrutiny Committee process and the results of the public consultation.

To decide and if then agreed, implement the Order for a period of 3 years.

**Author** Acting Regulatory Services Manager – Community & Environment

**Ward** Pillgwenlly

**Summary** A Public Spaces Protection Order (PSPO) is designed to prevent individuals or groups committing Anti-social Behaviour (ASB) in a public space where the behaviour is having, or is likely to have, a detrimental effect on the quality of life of those in the locality; and the behaviour is, or is likely to be, persistent or continuing in nature; and be unreasonable.

They are enforced by the Police and Council Authorised Officers.

A previous PSPO for Pill expired during the Covid Pandemic (July 2020), this report outlines the processes that have been followed since then to devise the new restrictions and consult on the controls.

**Proposal** That the Council adopts and implements the Pill PSPO (2021 – 2024)

**Action by** Head of Law and Regulation

**Timetable** Immediate

This report was prepared after consultation with:

- Head of Law and Regulation
- Head of Finance
- Head of People and Business Change
- Cabinet Member – Licensing and Regulation
- Ward Councillor - Pillgwenlly

**Signed**

## Background

### 1.0 What is a Public Spaces Protection Order?

A PSPO is designed to prevent individuals or groups committing anti-social behaviour in a public space where the behaviour is having, or is likely to have, a detrimental effect on the quality of life of those in the locality; and the behaviour is or likely to be persistent or continuing nature; and be unreasonable. The power to make an Order rests with local authorities, in consultation with the Police, Police and Crime Commissioner and other relevant bodies who may be impacted. The Council can make a PSPO on any public space within its own area. The definition of public space is wide and includes any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission, for example a shopping centre. There are particular considerations for registered common land, town or village greens and open access land.

The maximum length of a PSPO is three years.

When making a PSPO, the Council must have particular regard to the rights of freedom of expression and freedom of assembly set out in the Human Rights Act 1998. Consideration of a PSPO will take place where there is material evidence of anti-social behaviour. Assessments will commonly include reports to the police, and various Council teams and partner agencies.

### 2.0 What kind of restrictions can be in a PSPO?

Restrictions and requirements are set by the local authority and can be blanket restrictions or requirements, or can be targeted towards certain behaviour by certain groups at certain times. They can restrict access to public spaces (including certain types of highway) where that route is being used to commit Anti-social behaviour.

Section 59 of the ASB etc. Act sets out the basis on which local authorities may make a PSPO.

It provides as follows -

- (1) A local authority may make a public spaces protection order if satisfied on reasonable grounds that two conditions are met.
- (2) The first condition is that:
  - (a) activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality, or
  - (b) it is likely that activities will be carried on in a public place within that area and that they will have such an effect.
- (3) The second condition is that the effect, or likely effect, of the activities—
  - (a) is, or is likely to be, of a persistent or continuing nature,
  - (b) is, or is likely to be, such as to make the activities unreasonable, and
  - (c) justifies the restrictions imposed by the notice.
- (4) A public spaces protection order is an order that identifies the public place referred to in subsection (2) ("the restricted area") and—
  - (a) prohibits specified things being done in the restricted area,
  - (b) requires specified things to be done by persons carrying on specified activities in that area, or (c) does both of those things.
- (5) The only prohibitions or requirements that may be imposed are ones that are reasonable to impose in order—
  - (a) to prevent the detrimental effect referred to in subsection (2) from continuing, occurring or recurring, or
  - (b) to reduce that detrimental effect or to reduce the risk of its continuance, occurrence or recurrence.

## Enforcement

Orders will be enforced by a Police officer, Police community support officer and other delegated Council Officers e.g. Community Safety Wardens or Environmental Health staff.

A breach of the Order is a criminal offence and can be dealt with through the issuing of a Fixed Penalty Notice of up to £100 or a level 3 fine of up to £1000, on prosecution.

## 3.0 Approving the Pillgwenlly PSPO

This is matter for full Council to decide.

### 3.1 Essentially the Council needs to consider:

- Is there a specific problem caused by particular on-going activities?
- If so, what needs to be done to regulate or control the problem?
- What is the least restrictive way of achieving this?

### 3.2 Appeals against the setting up of a PSPO

Anyone who lives in, or regularly works in or visits the area can appeal a PSPO in the High Court within six weeks of issue. Further appeal is available each time the PSPO is varied by the council.

## 4.0 Creating the first Pill PSPO

The first Pill PSPO was made in July 2017, following consultation and oversight by Scrutiny and extensive public consultation. It expired in 2020.

The Order contained a small number of restrictions (three), primarily focussed on alcohol use, people gathering and drug paraphernalia.

## 5.0 New PSPO 2021 - 2024

The proposed PSPO is contained within Annex A of this report.

## 6.0 Financial Summary

There are no financial considerations to implementing the proposed PSPO. Enforcement of it will be met by existing staff within existing budgets in Gwent Police and Newport City Council.

## 7.0 Risks

The risks associated with introducing new restrictions and the Pill PSPO are minimal. The risks include implementing unenforceable restrictions, imposing conditions that have unexpected consequences, unfairly impact on otherwise permitted freedoms, and the PSPO becoming irrelevant.

Risk	Impact of Risk if it occurs (H/M/L)	Probability of risk occurring (H/M/L)	What is the Council doing or what has it done to avoid the risk or reduce its effect	Who is responsible for dealing with the risk?
Council puts in measures that are not supported	H	L	Listen to all groups that are affected. Public Consultation.	Head of Law and Regulation
Council puts in measures that are disproportionate to the problems experienced / open to legal challenge	H	L	Ensure the measures that are introduced are balanced against the anti-social behaviour experienced and the right level of restrictions to address it.	Head of Law and Regulation

## 8.0 Links to Council Policies and Priorities

Newport's Corporate Plan 2017-2022, "Building a better Newport" has a key focus – to improve people's lives in all the Council does.

Pill Antisocial behaviour is directly cited as an issue. The previous PSPO is referenced in the Corporate Plan as a key tool to improving people's lives and delivering a more resilient community in Pill.

It will also assist the Council to meet its 'wellbeing goals' under the Well-being of Future Generations (Wales) Act 2015; in particular the 'prosperity' and "To build cohesive and sustainable communities. In particular "Work with key partners to tackle antisocial behaviour and crime, and improve community cohesion and wellbeing in Pillgwenlly, and use this area focussed model to inform potential future programmes in other areas of Newport".

## 9.0 Options Available and considered

### 9.1 Option 1

Approve the new Pill Public Spaces Protection Order at **Appendix A**, for a period of 3 years, as per the Overview and Scrutiny Management Committee's recommendations.

### 9.2 Option 2

Not to approve the Order.

## 10.0 Preferred Option and Reasons

Option 1 - Approve the extended and revised Pill Public Spaces Protection Order at Appendix A, for period of 3 years, as per the Overview and Scrutiny Committee's recommendations.

This is supported by Gwent Police and is felt by Council Officers to be a proportionate response to the on-going anti-social behaviour being experienced in the area and was fully supported through the public consultation undertaken.

## 11.0 Comments of Chief Financial Officer

Approval to implement the Pill PSPO will not result in any adverse financial impact, enforcement will be carried out using existing staff and budgets.

## 12.0 Comments of Monitoring Officer

The Council has a statutory power under the Anti-Social Behaviour, Crime and Policing Act 2014 to make Public Space Protection Orders in order to prevent types of anti-social behaviour which have, or are likely to have, a detrimental effect on the quality of life of those in the locality and the behaviour is or is likely to be persistent or continuing in nature. The nature and extent of the PSPO must be reasonable having regard to the type of behaviour and its impact on the public. A PSPO has to be reviewed and, if necessary renewed every three years.

The original Pill PSPO was made in July 2017 and, therefore, expired in July 2020. Therefore, it is appropriate for the Council to review the need for the PSPO and decide whether to extend the Order for a further 3 years, with or without additional control measures.

In accordance with the legislation and the statutory guidance, the Council is required to consult with the Police, the Police and Crime Commissioner and specific community groups, and to have regard to any observations made before deciding whether or not to renew any PSPO. However, because of the potential impact of the PSPO, it was agreed that a wider consultation and public engagement exercise should be undertaken as part of a review by Scrutiny Management Committee. A range of possible measures that could be included within an extended PSPO have been identified by Scrutiny, based on historical complaints, and the Council has carried out a

general public consultation exercise to assess the need and justification for these specific controls, to inform the final decision. The results of the engagement with key stakeholders and the public responses to the wider consultation are contained within this Report. Scrutiny Management Committee have considered the consultation responses and have formulated their recommendations, the conclusions of which are set out in this report. The final decision regarding the adoption of any PSPO is a matter for full Council.

When considering the need for any PSPO, the Council must act reasonably and, in particular, it must have regard to the Human Rights Act 1998. However, the rights and freedoms set out in the Articles to the Human Rights Act are qualified rights and can lawfully be restricted or limited where this is a necessary and proportionate means of achieving a legitimate aim, including public safety and the prevention of crime and disorder. It is a question of balancing rights and freedoms of individuals against the needs of the wider community. Therefore, the Council has to take a balanced decision regarding the need for any prohibition or restriction and its impact on the freedoms and rights of individuals.

Any prohibition order must be a reasonable and proportionate means of preventing or reducing the detrimental impact of any specific type of anti-social behaviour within the City Centre. When considering the need for and the impact of any PSPO, the Council also has to have regard to its public sector equality duty under Section 149 of the Equality Act 2010 and its socio-economic duty and, therefore, a Fairness and Equality Impact Assessment has also been carried out, which is also attached to this report.

Public support for a particular measure is not, of itself, sufficient grounds to renew the PSPO. The Council needs to be satisfied that the proposed controls are justified because of a specific problem and a need to control the anti-social behaviour in order to protect the public. The Council also has to be satisfied that the extent of the controls or prohibitions is reasonable and that there are no alternative, and less restrictive ways, of regulating the problems.

There is a statutory right of appeal to the High Court within 6 weeks if a PSPO is considered to be unreasonable.

### **13.0 Comments of Head of People and Business Change**

The report asks Council to approve a Public Space Protection Order for Pillgwenlly. The implementation will be met from existing resources and as such there are no specific staffing implications.

There has been multi-agency work in Pillgwenlly, overseen by the Public Services Board, to improve local well-being. A PSPO is one way of strengthening enforcement powers to tackle community safety and cohesion issues.

Significant public engagement has been undertaken in the development of the proposal. The report notes that residents of Pillgwenlly make up the majority of those surveyed. Engagement demonstrates considerable support for the proposed control measures with significant numbers of people saying they had frequently experienced anti-social behaviour issues within the area.

Any PSPO should be seen in the context of other, preventative work, currently being undertaken with individuals, families and communities within Newport. Whilst considering the options presented, Council should be mindful of the full range of evidence available, including the impacts and mitigations drawn out within the Fairness and Equality Impact Assessment (FEIA), to ensure any decision does not disproportionately impact upon any groups within the protected characteristics of the Equalities Act 2010. If there is any disproportionate impact then there will need to be robust mitigating measures in place and Council will have to ensure that they are adequate and appropriate to the risk identified.

## 14.0 Comments of Cabinet Member

The Cabinet Member for Licensing and Regulation has been updated on the progress of the PSPO throughout its development.

## 15.0 Comments of Pill Ward Councillor

The Pill ward councillor attended the second (April Scrutiny) meeting and endorsed the need and indicated support for this PSPO during attendance at the April Scrutiny Committee.

## 16.0 Scrutiny Committees

### 16.1 Overview and Scrutiny Management Committee 05<sup>th</sup> February 2021.

In this meeting, the proposed PSPO was introduced and significant discussion on the restrictions it contained occurred. Committee heard about informal prior engagement between NCC and Gwent police to devise and agree the need for and the wording of the new restrictions. Evidence on the nature and level of ASB related complaints was reviewed, as was the use of the previous PSPO and the number of FPN's issued under it. The number of restrictions proposed had increased at the request primarily of Gwent Police; expanding the list of restrictions from 3 to 8. The proposed consultation processes and the questions it contained were reviewed at this meeting. Law and Regulation were asked to make minor changes to some questions within the consultation.

The Law and Regulation department were also asked to notify the consultation period and format to some local charities and third sector organisations who may have had relevant views on the restrictions within the PSPO.

Committee requested a re-wording of a restriction concerning "soliciting for sexual exploitation". The condition was to be re-worded similar to a PSPO used in Redbridge prior to proceeding to consultation. (This restriction was subsequently removed at the request of Gwent Police for operational reasons.)

These actions were completed.

Minutes of the February Overview and Scrutiny meeting are available here:

[Newport City Council - Agenda item - Pill PSPO - 2021-2024 \(Public Spaces Protection Order\)](#)

### 16.2 The conclusions of the February committee were:

- *The Committee agreed that question 1 of the consultation form (Page 30) needed to specify more detail about who was filling in the form, with regards to whether they lived inside or outside of Newport, and whether they are responding as an individual or on behalf of an organisation. If they are responding on behalf of an organisation, there should be details provided about the group so it is clear what the source of that information is.*
- *As well as the avenues that were suggested in the report, Members hoped that the consultation would reach specialist groups, such as New Pathways, Helping Caring Team (HCT) and Pride in Pill.*
- *Concern was raised about the wording of Prohibition 9 – "No person(s) shall enter the area, engage, loiter or solicit on the streets for sexual exploitation within the Restricted Area", in particular the word "exploitation". It was queried if the definition of "exploitation" in relation to such matters in terms of consent, could be checked, and possibly look at the Crown Prosecution Service's definition of the word. A Member also suggested that the words "loiter" and "solicit" be taken out of the wording.*
- *The Committee requested that once the public consultation has been completed, the results and the final report are brought back to the Committee on 30<sup>th</sup> April 2021 to discuss further.*

### **16.3 Overview and Scrutiny Management Committee 30<sup>th</sup> April 2021**

The Committee heard and reviewed the results of the public consultation. Outlined in summary at section 21.0 and **Appendix C and D** below. The Committee heard from Gwent Police colleagues who would have been responsible for the enforcement of the soliciting/buying sexual services restriction. Gwent Police requested that the restriction be removed.

Committee resolved to bring the PSPO to Full Council in June for consideration and if agreed, implementation at the next available opportunity.

Minutes of the March Meeting Scrutiny meeting are available here:

[Newport City Council - Agenda item - Pill PSPO - 2021-2024 \(Public Spaces Protection Order\) Post Consultation](#)

The April 2021 Committee heard from the Ward Member for Pill:

*"It is only by being given a PSPO that these police officers can make a difference. The residents really need this to benefit from some peace in their area. This is having a detrimental impact on the lives of people in the community. The Ward Councilors fully back this PSPO"*

### **16.4 Conclusions of the April Committee were:**

- *The Committee voted unanimously to recommend that the Council considers and adopt this PSPO at its next meeting in June 2021. The Committee also wished to make the following comments to the Cabinet Member:*
- *The Committee wanted to acknowledge the partnership work that has gone in with this piece of work, including the work that the Police have done in responding and listening to the comments of the Committee. The Committee were also pleased to see that the provisions in the order about solicitation and kerb-crawling had been removed.*
- *Members made comment that the lack of public toilets in the area would make it difficult to enforce the prohibition on urinating and defecating in public. Members remarked that there are best practice examples in other areas where portable toilets had been provided, for example in Stokes Croft in Bristol. It would be useful to consider these examples and decide whether we could implement the same thing in Pill.*
- *Members made comment that work should continue to address the underlying issues. This PSPO is a reactive strategy, and we need to look carefully at what the root of this behaviour is. Members also expressed a desire to focus on reducing the drug problem. Members also expressed that by the time someone is out on the streets the problem has gone too far, so we need to intervene sooner.*
- *Members asked if the report could be updated to reflect the actual numbers of participants in favour or opposed to the items, rather than just percentages.*

### **17.0 Equalities Impact Assessment and the Equalities Act 2010**

When making a PSPO, the Council must have particular regard to the rights of freedom of expression and freedom of assembly and association set out in the Human Rights Act 1998 and must not act in a way which is incompatible with a Convention right. Human rights are enforced through existing rights of review and may therefore be taken as points in any challenge to the validity of any Order made by the Authority.

If Convention rights are engaged (as they are with the making of a PSPO) any interference with them must be –

- (a) In accordance with the law (in other words Council must be satisfied that the statutory conditions in Section 59 of the ASB etc. set out above in 1.6 are satisfied)
- (b) In pursuit of a legitimate aim (in this instance the control of activities which, if not controlled, would have a detrimental effect on the quality of life of those in the locality) and
- (c) A proportionate means of achieving the legitimate aim

The two issues which must therefore be addressed for every proposed restriction in the PSPO are whether the statutory criteria are met and whether the restrictions proposed are proportionate having regard to the legitimate aim of preserving the quality of life for everyone who lives or works in or who visits the city. Given the restrictions proposed, the evidence provided on the need for these controls, the consultation processes and its feedback, the proposed PSPO is proportionate and has a legitimate aim.

Council must also have regard to the public sector equality duty at s149 of the Equality Act 2010, which is as follows –

- (1) A public authority must, in the exercise of its functions, have due regard to the need to:
  - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
  - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
  - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

A Freedoms and Equalities impact assessment is at **Appendix B**.

## **18.0 Children and Families (Wales) Measure**

Although no targeted consultation takes place specifically aimed at children and young people, consultation on this PSPO was open to all of our citizens regardless of their age.

## **19.0 Wellbeing of Future Generations (Wales) Act 2015**

The following principles are of relevance while considering the FGA2015:

19.1 **Long term:** This order replaces a previous order that expired in 2020. It is for a defined time period and must be reviewed in 3 years. This period allows certainty from the public and the enforcement bodies and also time for the restrictions to take effect.

19.2 **Prevention:** The PSPO adds additional enforcement powers (Fixed Penalty Notices) to NCC and Police colleagues. Both organisations will encourage and advise alongside FPN issue and enforcement.

19.3 **Integration:** The PSPO fits directly into the corporate plan, and also the wider community objectives. Community organisations and steering groups (e.g. Safer Pill) have been cited on the PSPO and its restrictions.

19.4 **Collaboration:** This PSPO has been drafted with the full support of Key partners including Police colleagues, and was openly consulted on for 1 month,

19.5 **Involvement:** Newport residents have been consulted and directly involved in understanding the need and gauging their support for this PSPO with overwhelming support for the PSPO.

## **20.0 Crime and Disorder Act 1998**

The implementation of the PSPO will directly support the themes under the Crime and Disorder Act 1998 and will be a key tool in dealing with antisocial behaviour in and around Pill. The PSPO is fully supported by Gwent Police.



## 21.0 Consultation

The Consultation process was reviewed and agreed by Overview and Scrutiny Management Committee and lasted for 1 month. The consultation responses and feedback were considered at its April meeting.

### 21.1 Summary of Consultation feedback:

162 electronic responses were received and one written submission provided. There was notable support across these electronic responses for the restrictions contained in the proposed PSPO. Over 70% of respondents were residents of Pill and 16% worked in the area. Over 80% of respondents indicated they had experienced Anti-Social Behaviour.

Every restriction had over 93% agreement for inclusion and almost 60% of respondents said they felt no additional controls were needed in the order. 77% of people were satisfied with the proposed boundary, while only 20% wished to increase the boundary for the restricted area; 2% wished to decrease the restricted area.

The full consultation responses are embedded in the April Scrutiny Report and also listed in the Background Papers (Section 22.0) section of this report. This report also includes the full raw data, comments and number of responses from the public consultation as an embedded attachment under section 22.0.

**21.2** The graphical responses to the consultation process are at **Appendix C**.

Each respondent was given the opportunity (voluntary and not mandatory) to offer a comment alongside each control or their response.

**21.3** These comments are provided in full at **Appendix D**

**21.4** Supportive feedback through the consultation process includes:

*"I agree, alcohol should be either consumed at a bar/pub, restaurant or at home, not on the streets where youngsters and other influential young people should have to see."*

*"You cannot go to a cash point or shop without being threatened by beggars it's getting aggressive."*

*"I feel like I can't even walk around in Pill. There are drug dealers, gangs and people drinking everywhere. I feel intimidated and scared and nervous! I don't want to walk past them it's so horrible! They hang around where I live too, I don't feel safe in my own street."*

*"Any person that urinates in a public place shows how far humans has descended, instead of a fine make them sweep one end of Pill to the other."*

*"Drug dealing is so blatant and rampant in Pill."*

**21.5** However there were objections to some of the restrictions or to the principle of a PSPO to deal with these issues.

*"It's a free country and drinking is not illegal. Stop being so pathetic."*

*"Again this does not treat the issue at source. Substance abuse is already an issue in Pill that has failed to be treated and no amount of rezoning or acronyms will change that."*

*"Those kids need safe place to ride the bikes and skateboards. The local authorities need provide felicity for the BAME community and young people in the area."*

*“This [spitting] is distasteful behaviour not to be confused with criminal behaviour.”*

*“There are already laws. This is just singling out Pill.”*

## **22.0 Background Papers**

- LGA PSPO Guidance to LA's (2020)
- Corporate Plan (2017-2022)
- Overview and Scrutiny Management Committee Report – February 2021
- Overview and Scrutiny Management Committee Report – April 2021
- (Excel) Results of Consultation – March 2021



10.21 PSPO  
guidance\_06\_1.pdf



Corporate-Plan-201  
7-2022.pdf



Cover report -  
Scrutiny - 05.02.2021



Cover report -  
Scrutiny - 12.04.2021



Results - Pill PSPO  
Survey 2021 v1.0.xlsx

**Dated: 29 June 2021**

## Appendix A

PSPO 2021-2024

# ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014 SECTION 59 PUBLIC SPACES PROTECTION ORDER 2021 PILLGWENLLY, NEWPORT

NEWPORT CITY COUNCIL in exercise of its powers under Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014 (“the Act”) hereby makes this Order, being satisfied on reasonable grounds that activities in a public space, namely in the PILLGWENLLY area of Newport, have had or are likely to have a detrimental effect on the quality of life of those in the locality and that these activities involved various anti-social behaviours. Further, Newport City Council believes that the effect, or likely effect, of the said activities is, or is likely to be, persistent or continuing in nature, such as to make the activities unreasonable and justifies the restrictions imposed by this Order:-

This Order shall come into operation on \_\_\_\_\_ xxxx \_\_\_\_\_ 2021 and shall have effect for a period of 3 years thereafter, unless extended by further Orders under the Council’s statutory powers.

This Order relates to the public place in the City of Newport as shown edged red on the Plan, annexed 1 to this Order (“the Restricted Area”) commonly referred to as “Pill”.

The effect of the Order is to impose the following prohibitions in the Restricted Area at all times and will be enforced by Police Constables, Police Community Support Officers with delegated authority or an authorised Local Authority Council Officer.

### **PROHIBITIONS:-**

1. Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area.
2. No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area. Persons who breach this prohibition shall, when ordered to do so by an authorised Officer, disperse immediately and not return within 24hours, unless for a lawful reason.
3. No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed.
4. No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area.
5. No person shall within the Restricted Area:
  - Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances\*.
  - Sell or supply intoxicating substances\*.

Persons who breach this restriction shall surrender any such intoxicating substance in his/her possession when asked to do so by a Police Constable.\*\*

*\*“Intoxicating substances” (commonly referred to as “legal highs”) is given the following definition: substances with the capacity to stimulate or depress the central nervous system (does not include alcohol).*

*\*\*Exemptions shall apply in cases where the substances are used for valid and demonstrable medicinal use, given to an animal as a medicinal remedy, are cigarettes (tobacco) or vaporisers or are food stuffs (to include drinks) regulated by food health and safety legislation.*

6. Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to cause a danger to the public in the Restricted Area.
7. No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area.

**FIXED PENALTY NOTICES AND OFFENCES:-**

8. It is an offence for a person without reasonable excuse to engage in any activity that is prohibited by this Order.
9. In accordance with section 63 of the Act, a person found to be in breach of this Order by consuming alcohol or by refusing to surrender alcohol to an authorised person is liable on summary conviction to a maximum penalty of a Level 2 fine (currently £500) or to a Fixed Penalty Notice up to £100.
10. In accordance with section 67 of the Act, a person found to be in breach of this Order other than by consuming alcohol or by refusing to surrender alcohol to an authorised person is liable on summary conviction to a maximum penalty of a Level 3 fine (currently £1000) or to a Fixed Penalty Notice up to £100.

**APPEALS:-**

11. If any interested person wishes to question the validity of this Order on the grounds that the Council had no power to make it or that any requirement of the Act has not been complied with in relation to this Order, he or she may apply to the High Court within 6 weeks from the date on which this Order is made.

Dated:  
THE COMMON SEAL of )  
NEWPORT CITY COUNCIL was )  
here unto affixed in the presence of:- )  
)

**ANNEX 1 – Pillgwenlly, Newport Public Space Protection Order Restricted Area**



## Appendix B

# Fairness and Equalities Impact Assessment (FEIA)

Version 3.6 May 2017

The purpose of this assessment is to provide balanced information to support decision making and to promote better ways of working in line with equalities (Equalities Act 2010), Welsh language promotion (The Welsh Language (Wales) Measure 2011), sustainable development (Wellbeing of Future Generations (Wales) Act 2015), and the four parameters of debate about fairness identified by the Newport Fairness Commission (NFC Full Report to Council 2013).

**Completed by:** Rhys Thomas **Role:** Regulatory Services Manager

**Head of Service:** Gareth Price **Date:** 14/06/2021

**I confirm that the above Head of Service has agreed the content of this assessment**

Yes

**When you complete this FEIA, it is your responsibility to submit it to**

[impact.assessment@newport.gov.uk](mailto:impact.assessment@newport.gov.uk)

**1. Name and description of the policy / proposal being assessed. Outline the policy's purpose.**

Implementation of a new Public Spaces Protection Order (PSPO) (Anti-Social Behaviour, Crime and Policing Act 2014) imposing 7 defined restrictions in a geographical area in Pill.

This review is supported by Gwent Police and NCC ASB Teams who feel that PSPO restrictions will improve their ability to deal with the anti-social behaviour being experienced by members of the public.

The Order provides enforcement officers with additional powers than those provided by existing legislation, as Fixed Penalty Notices can be issued for non-compliance with a PSPO restriction.

**2. Outline how you have/ will involve stakeholders who will be affected by the policy/proposal**

This implementation and consultation process has been led by the Overview & Management Scrutiny Committee. This committee has met twice to consider the PSPO, the restrictions and the results of the public consultation. 162 responses to an online questionnaire were received.

**3. What information/evidence do you have on stakeholders? e.g. views, needs, service usage etc. Please include all the evidence you consider relevant.**

During the February 2021 Scrutiny Committee meeting, the report contained details of compliance with the previous PSPO restrictions and included evidence on ASB complaints from the Police and the Council's Community Safety Warden Service.

The results of the public consultation have been summarised in the Scrutiny Meeting of May 2021 and included in full within the report to Council, of which **this FEIA forms Appendix B.**

Detailed information on the population of Pillgwenlly can be found in the council's [wellbeing profile](#) which highlights key demographic information, including:

- 44.8% of people living in Pillgwenlly are of Black, Asian or other minority ethnic background
- Pillgwenlly has the highest percentage of 16 to 24 year olds of all the wards in Newport
- Pillgwenlly has the second highest percentage of under 16 year olds of all the wards in Newport
- The percentage of people that were born outside the UK is 24.1%, the highest of all the wards in Newport
- A high percentage of people in Pillgwenlly state their religion as Muslim at 24.9% (Newport average of 4.7%)
- Pillgwenlly is one of the most deprived areas in Newport, with more severe localised pockets of deprivation within the 10% most deprived areas in Wales (based on the Wales Index of Multiple Deprivation 2019 which measures levels of deprivation based on overlapping patterns of income, employment, health, education, housing and physical environment deprivation)

At its meeting in April 2021 the Scrutiny Committee also heard from Council officers (Regulatory Services), Gwent Police (Pillgwenlly Sergeant and Inspector), and a written submission from The Wallich Homeless Charity.

#### 4. Equalities and Welsh language impact





Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
Age	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<p>Positive: The proposed restrictions are designed to reduce ASB in the immediate area, which would promote community cohesion and increase footfall in the city centre.</p> <p>Reducing ASB in the area should also help to ensure that the area is a safer place for young people to interact, as well as ensure the environment is safer for all age groups.</p> <p>Negative: The proposals are designed to provide the Police with additional powers to disperse individuals and groups who are causing ASB, from the area. This is likely to impact on people in the 10 – 24 years and the 25 – 34 years census categories more than other age categories.</p>


Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
<b>Disability</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The proposed restrictions are designed to reduce ASB in the restricted area, which would promote community cohesion and help eliminate potential harassment/victimisation. This should help to ensure that groups of all protected characteristics feel more confident in using the space.
<b>Gender reassignment/transgender</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The proposed restrictions are designed to reduce ASB in the restricted area, which would promote community cohesion and help eliminate potential harassment/victimisation. This should help to ensure that groups of all protected characteristics feel more confident in using the space.
<b>Marriage or civil partnership</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The proposed restrictions are designed to reduce ASB in the restricted area, which would promote community cohesion and help eliminate potential harassment/victimisation. This should help to ensure that groups of all protected characteristics feel more confident in using the space.
<b>Pregnancy or maternity</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The proposed restrictions are designed to reduce ASB in the restricted area, which would promote community cohesion and help eliminate potential harassment/victimisation. This should help to ensure that groups of all protected characteristics feel more confident in using the space.
<b>Race</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	Pillgwenlly has a significant Black, Asian and Minority Ethnic population (44.8%) who are affected by issues affecting the area, including poverty, drug activity and high levels of crime and anti-social behaviour. The proposed restrictions are designed to reduce ASB in the restricted area, and should impact positively on people living in the area, as well as reduce the likelihood of discrimination and harassment.
<b>Religion or Belief or non-belief</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	Pillgwenlly has a significant Muslim population, which is higher than both the Newport and Welsh average at 24.9%. The proposed restrictions are designed to reduce ASB in the restricted area, and should impact positively on people living in the area, as well as reduce the likelihood of discrimination and harassment.



Protected characteristic	Impact:			Provide further details about the nature of the impact in the section below. Does it: 1. Promote equal opportunity 2. Promote community cohesion 3. Help eliminate unlawful discrimination/ harassment/ victimisation?
	Positive	Negative	Neither	
<b>Sex / Gender Identity</b>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Within the evidence provided by Gwent Police and the Council's Community Safety team, where the sex of the youths causing problems is mentioned, the sex is 'male' in the majority of incidents. Therefore the proposals would have an impact on male individuals.
<b>Sexual Orientation</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	The proposed restrictions are designed to reduce ASB in the restricted area which would promote community cohesion and help eliminate potential harassment/victimisation. This should help to ensure that groups of all protected characteristics feel more confident in using the space.
<b>Welsh Language</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	The proposals will not have an impact on this issue.

## 5 How has your proposal embedded and prioritised the sustainable development principle in its development?

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? Describe how.
 <p>Long Term</p> <p>Balancing short term need with long term needs</p>	<p>The maximum duration of a Public Spaces Protection Order is 3 years but it could be renewed if appropriate. The aim of the proposals is to reduce ASB in the area and it is hoped that this would have a long term benefit to the community.</p>
 <p>Collaboration</p> <p>Working together to deliver objectives</p>	<p>Only the Council can make a Public Spaces Protection Order, however it would provide the Police with additional/alternative powers with which to address ASB in the area. The Noise and Neighbourhood and Community Safety Wardens team will continue to work together with the Police and other agencies/partners to address ASB. The Police support the proposals.</p>
 <p>Involvement</p> <p>Involving those with an interest and seeking their views</p>	<p>The implementation of the Pill Public Spaces Protection Order has been led by Scrutiny and the public consultation undertaken was designed to be wide-ranging</p>
 <p>Prevention</p> <p>Putting resources into preventing problems occurring or getting worse</p>	<p>A Public Spaces Protection Order cannot address the roots causes of why some individuals cause ASB in this area, but partners within the Public Services Board work closely together to ensure that resources are used to address such causes where possible. The Wellbeing Plan has now been published and a series of Intervention Boards and other groups will shortly be set up to focus on the priorities in the plan and wider partnership work, including community safety.</p>

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? Describe how.
 <p>Considering impact on all wellbeing goals together and on other bodies</p>	<p>The proposal is to put in place a revised Public Spaces Protection Order (PSPO) which has been designed to have a positive impact on the following Well-being goals:</p> <p>Well-being Goals</p> <ul style="list-style-type: none"> <li>• A prosperous Wales – the PSPO would reduce ASB in the area. ASB can impact on the education of children and on the success of businesses.</li> <li>• A healthier Wales – the PSPO would reduce ASB which would help improve the mental well-being of those currently affected.</li> <li>• A Wales of cohesive communities – the PSPO would help to protect the local community and make it more viable and safe.</li> </ul> <p>The information included above shows that there would be a positive impact on Newport City Council’s Well-being Goals, as set out below:</p> <ul style="list-style-type: none"> <li>• To improve skills, educational outcomes and employment opportunities</li> <li>• To promote economic growth and regeneration whilst protecting the environment</li> <li>• To enable people to be healthy, independent and resilient</li> <li>• To build cohesive and sustainable communities</li> </ul>

**6 Will the proposal/policy have a disproportionate impact on a specific geographical area of Newport?**

The PSPO is designed to impact ASB within the Pillgwenlly Area only.

**7 How does the proposal/policy relate to the parameters of debate about Fairness identified by the Newport Fairness Commission**

Parameter 1 deals with equal treatment whilst recognising difference. The proposal will primarily impact on specific groups and individuals who are acting in an anti-social and intimidating manner and they will intentionally be subject to the PSPO restrictions.

Parameter 2 deals with “mutual obligations between citizens and local government”. Local Government’s responsibility is to help ensure the safety, security and wellbeing of citizens in their communities, the PSPO introduces conditions which will apply to citizens who act in a way that is detrimental to the safety and wellbeing of the wider community which restricts those citizen’s rights in the specified area.

Parameter 3 deals with “interdependency and reciprocity within community relations”. Anti-social and intimidating behaviour is known to affect the wellbeing of individuals but also affects the functioning and cohesiveness of communities e.g. in the use of local services, and participation in community life. The intention of the PSPO is to only restrict activities that are detrimental to participation in community life.

Parameter 4 deals with “transparency and accountability in decision making”. It is recognised that PSPO’s are by nature restrictive and must be balanced with proportionality, effective targeting and limitation. The consultation undertaken was conducted to ensure that the local community could express their views on the proposals and inform democratic decision making.

## **8 Taking this assessment as a whole, what could be done to mitigate any negative impacts of your policy and better contribute to positive impacts?**

Should the revised PSPO restrictions be supported by Council, high quality publicity, provision of advice and proportionate evidence based enforcement will be key to mitigating any negative impacts and building trust.

## **9 Monitoring, evaluating and reviewing**

The use of the PSPO by both Police and NCC departments, if adopted will be reviewed in 3 years as part of the renewal process.

## **10 Involvement**

This FEIA will form part of the report to Full Council and will be published by the Council.

## **11 Summary of Impact (for inclusion in any report)**

### **Equality Act 2010 AND Welsh Language**

The proposed PSPO will have an impact on some protected characteristics but not to the extent that the proposals could be judged to be unreasonable.

There is no Welsh Language impact.

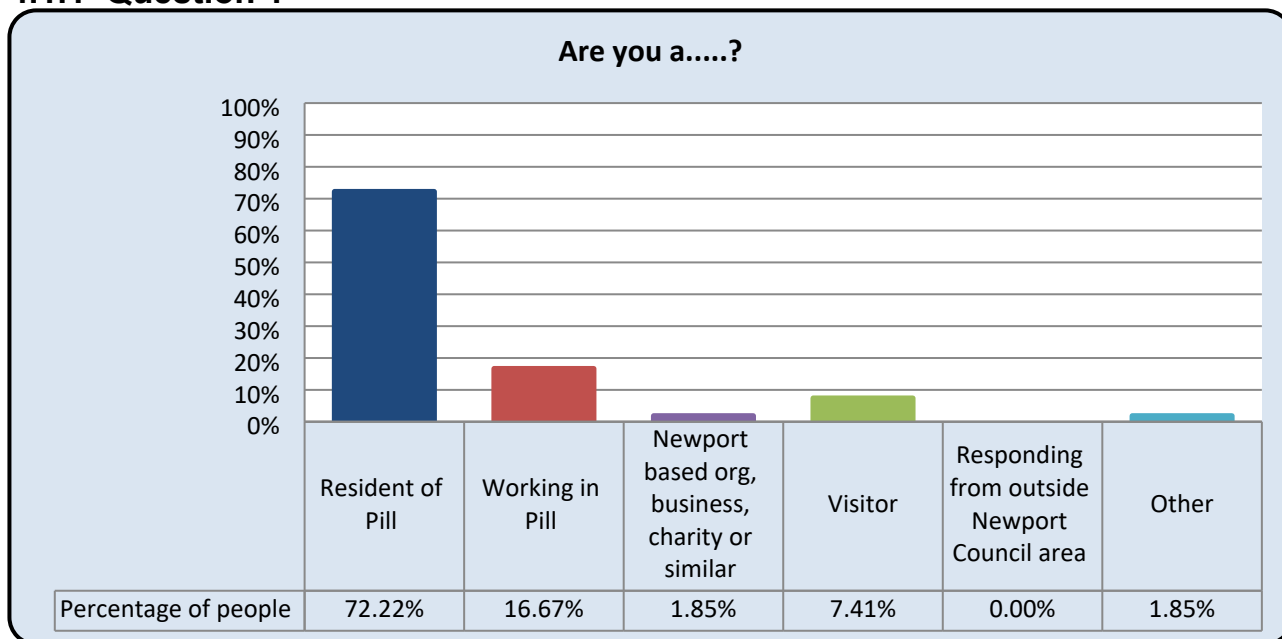
### **Wellbeing of Future Generations (Wales) Act 2015**

The proposed PSPO will support a number of the Well-being goals set out in the Act.

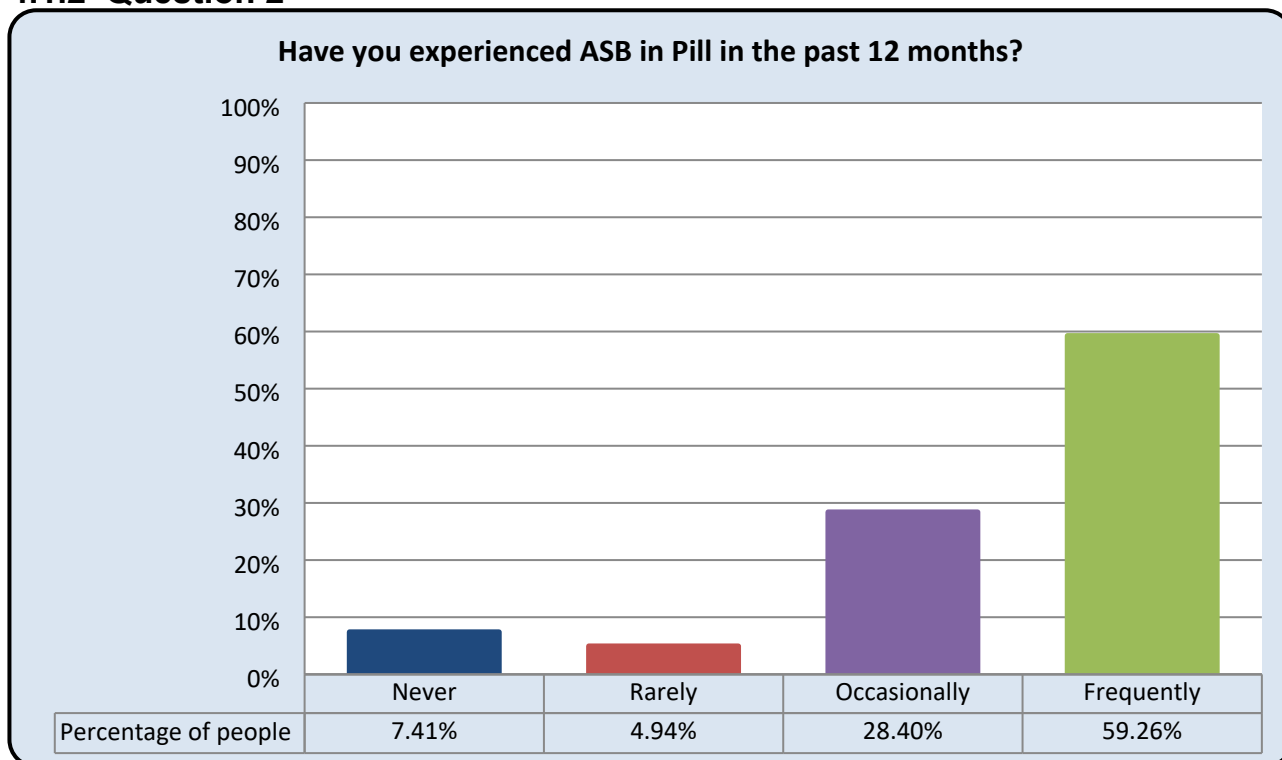
## Appendix C

### Graphical Consultation Responses

#### 4.1.1 Question 1

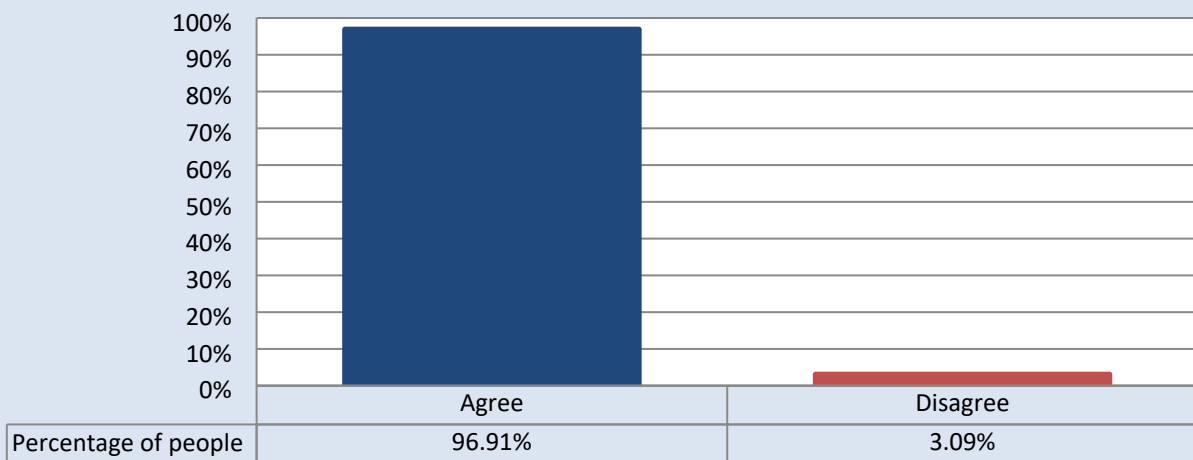


#### 4.1.2 Question 2



### 4.1.3 Question 3

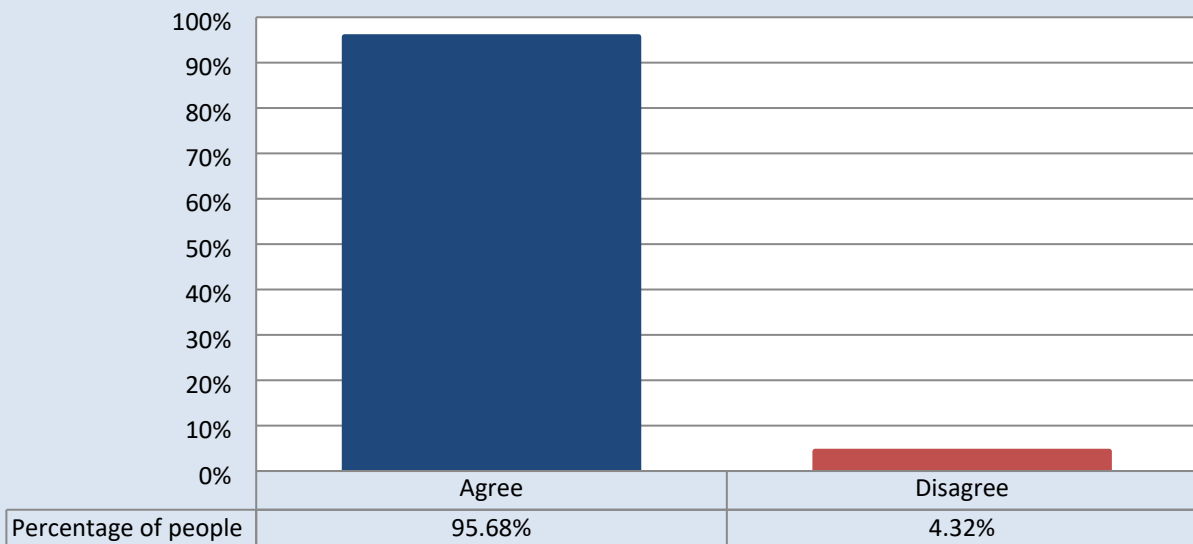
**Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area**



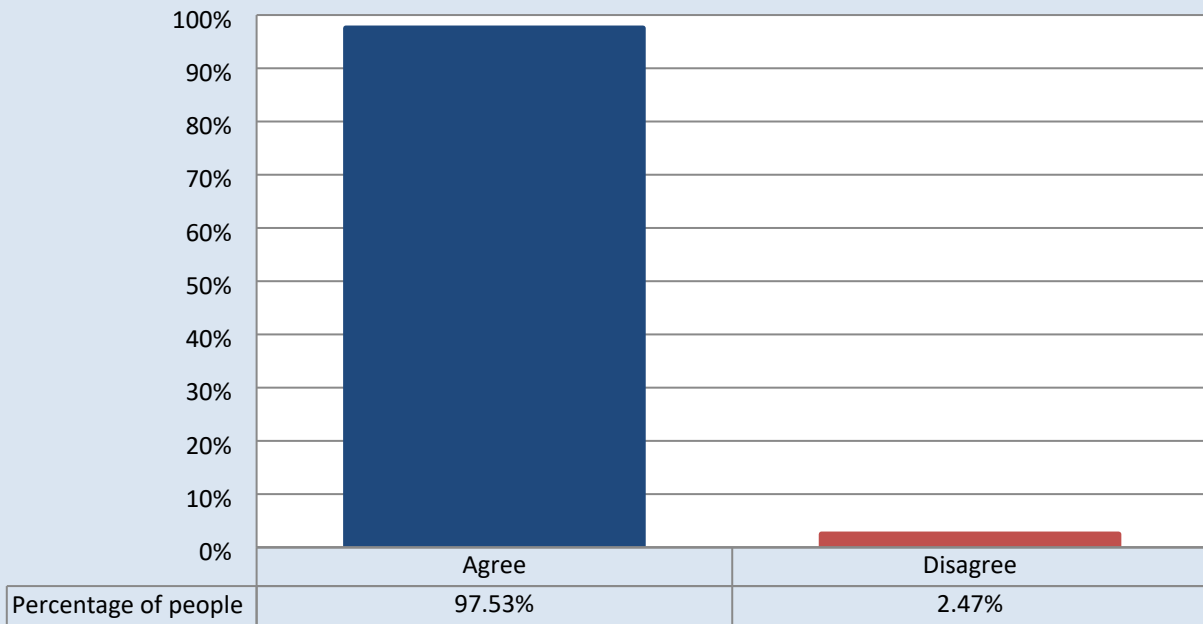
### 4.1.4 Question 4

### 4.1.5 Question 5

**No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area**

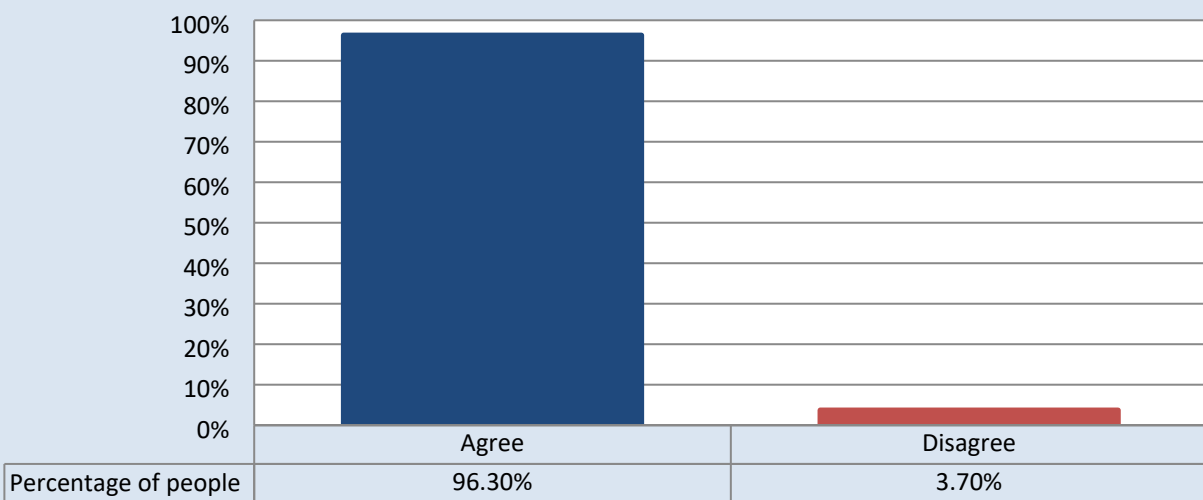


**No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed**



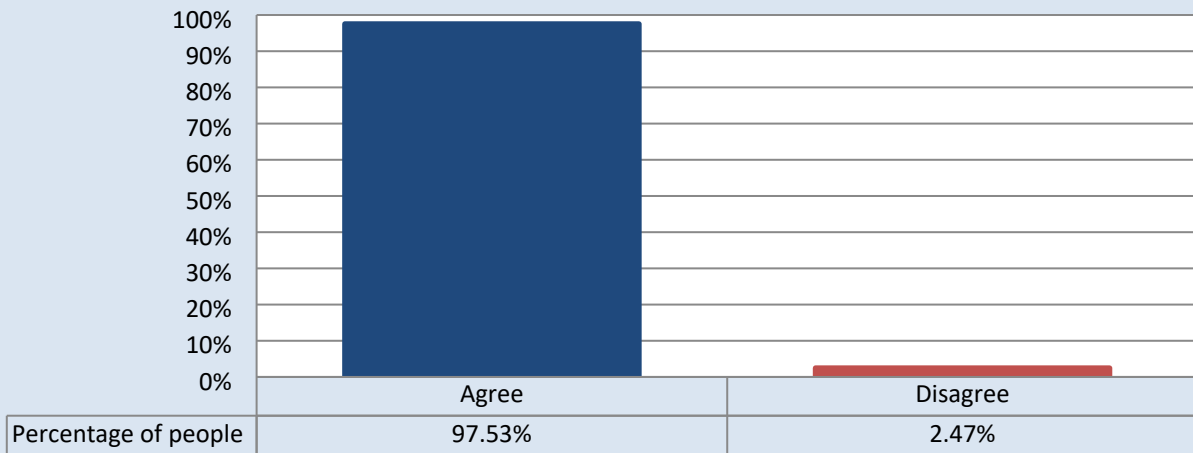
**4.1.6 Question 6**

**No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area**



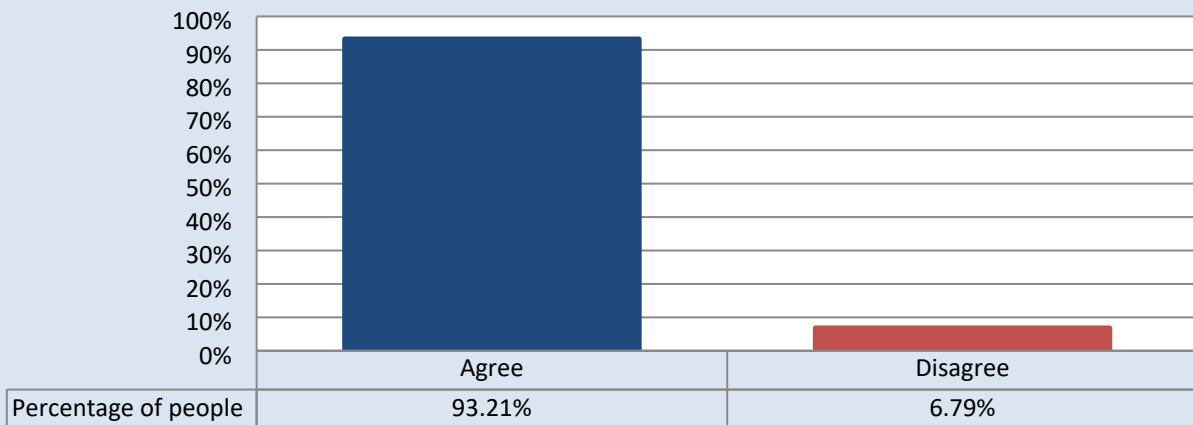
### 4.1.7 Question 7

**No person shall within the Restricted Area: Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances; or Sell or supply intoxicating substances**



### Question 8

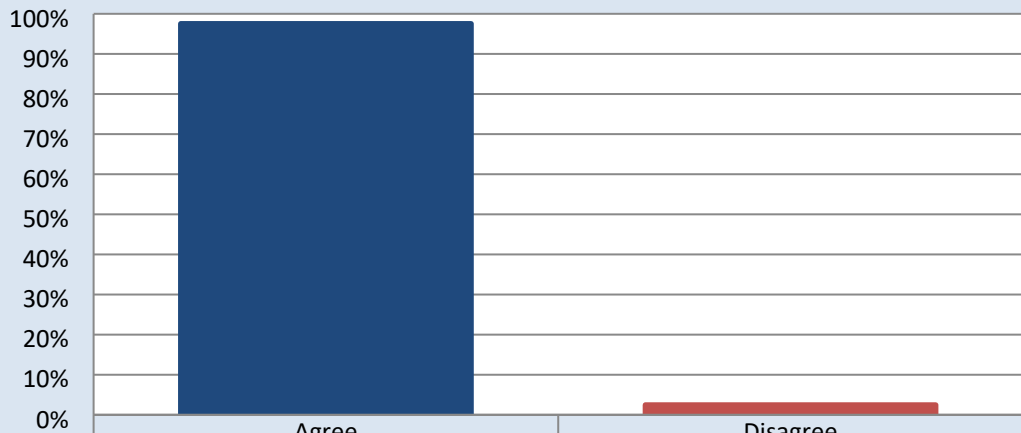
**Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to**





### Question 9

**No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area**



Percentage of people

Agree

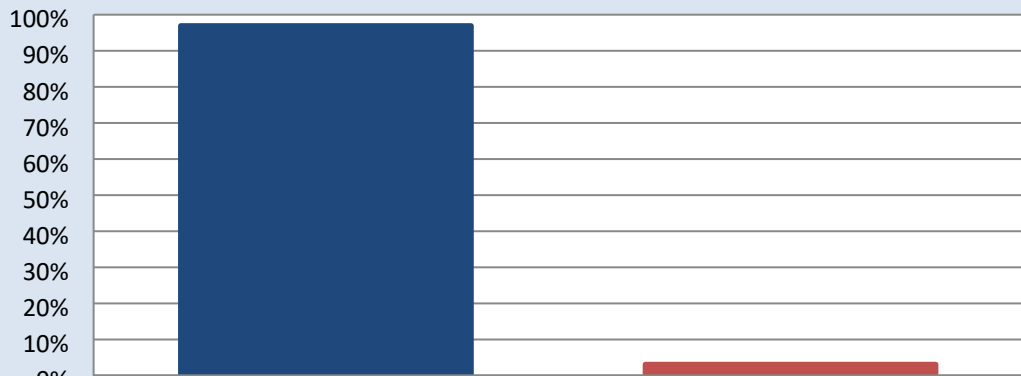
Disagree

97.53%

2.47%

### Question 10

**No person shall enter the restricted area and attempt to buy sexual services from another person**



Percentage of people

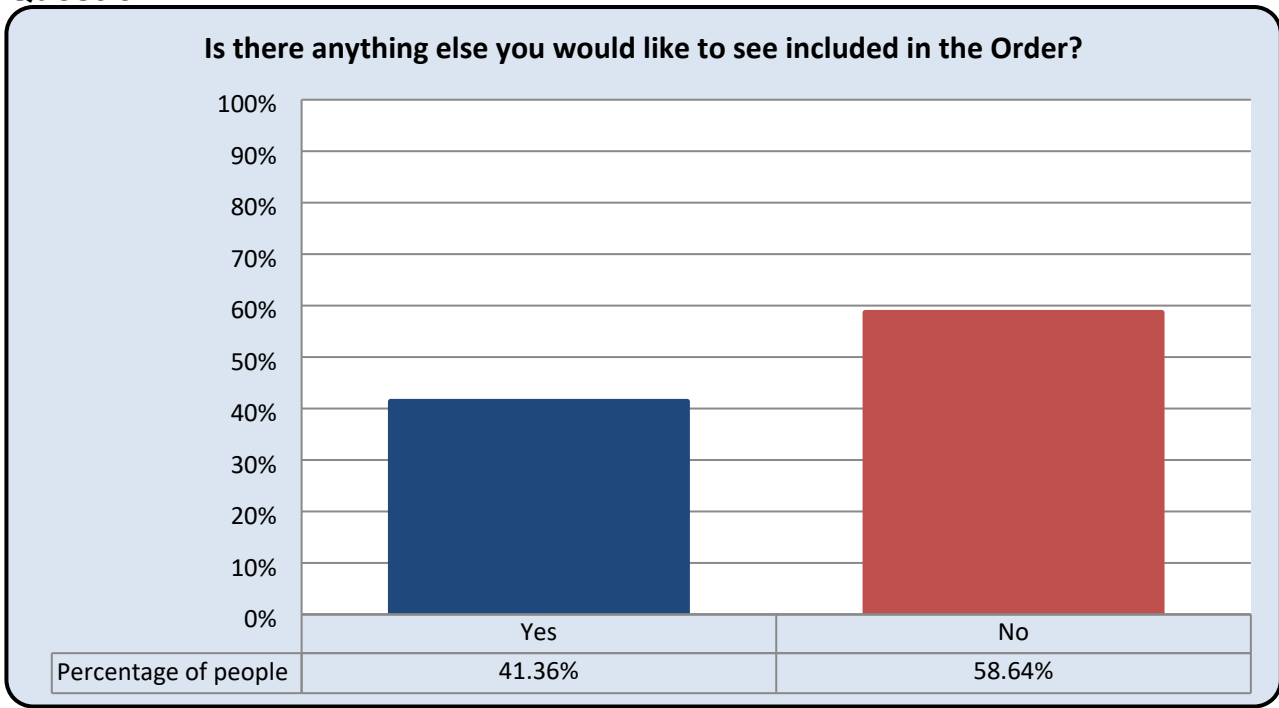
Agree

Disagree

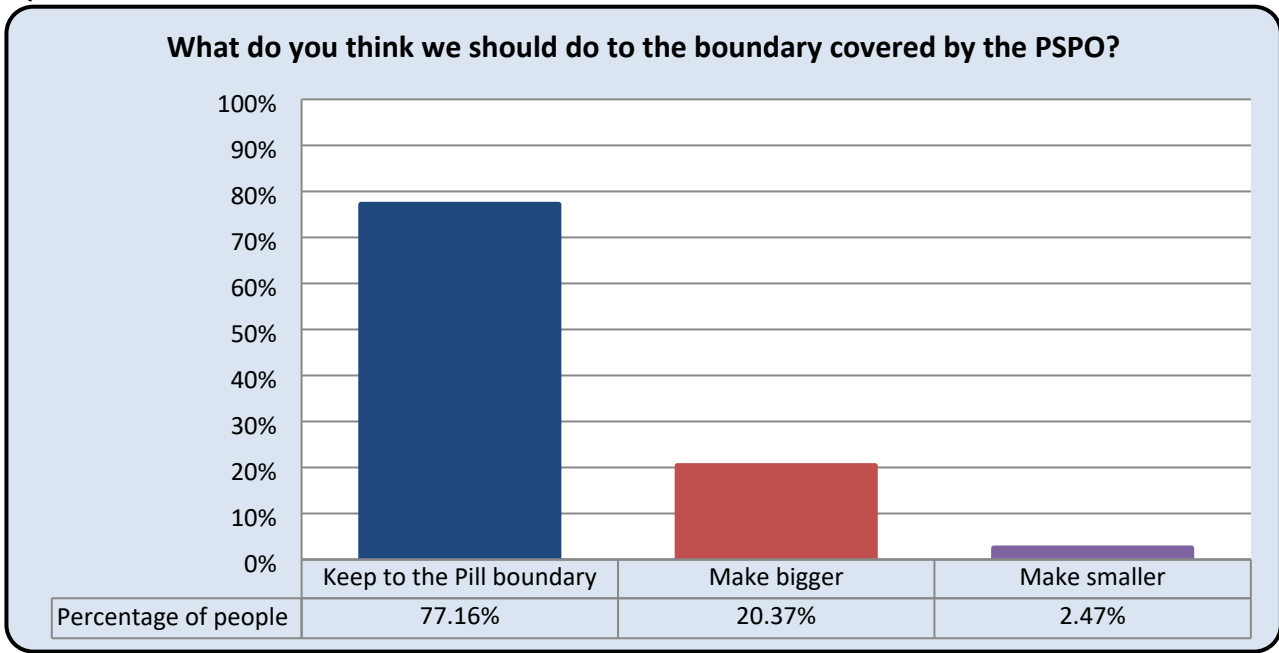
96.91%

3.09%

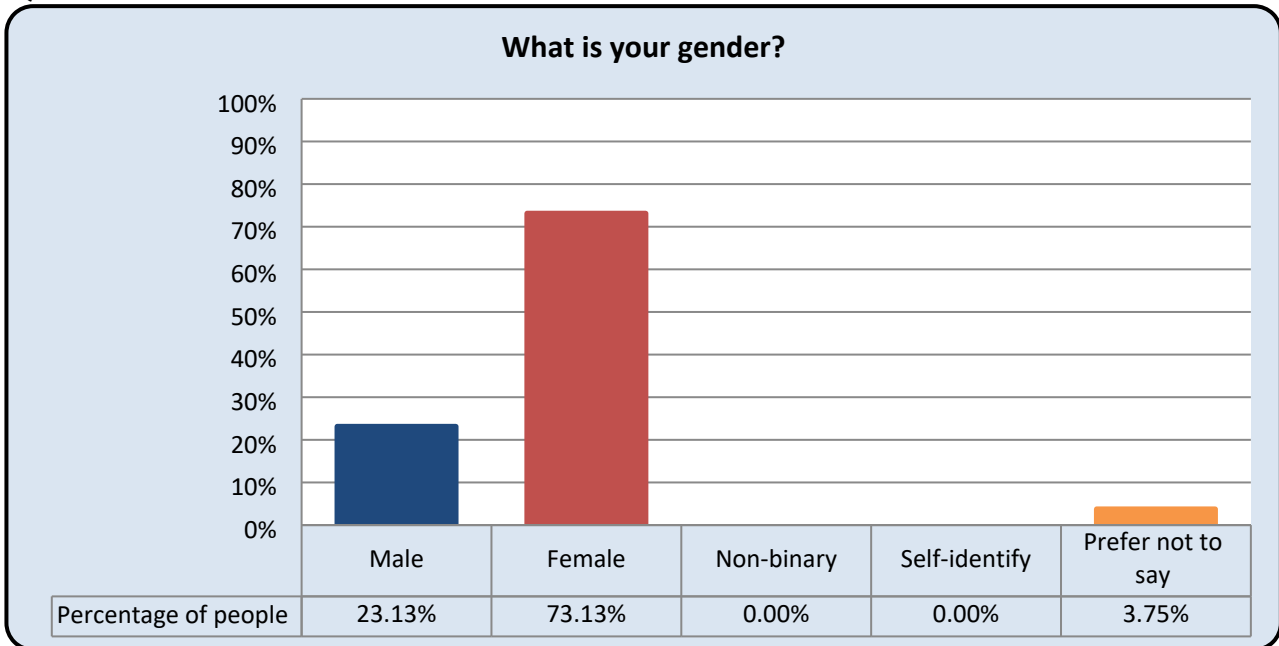
### Question 11



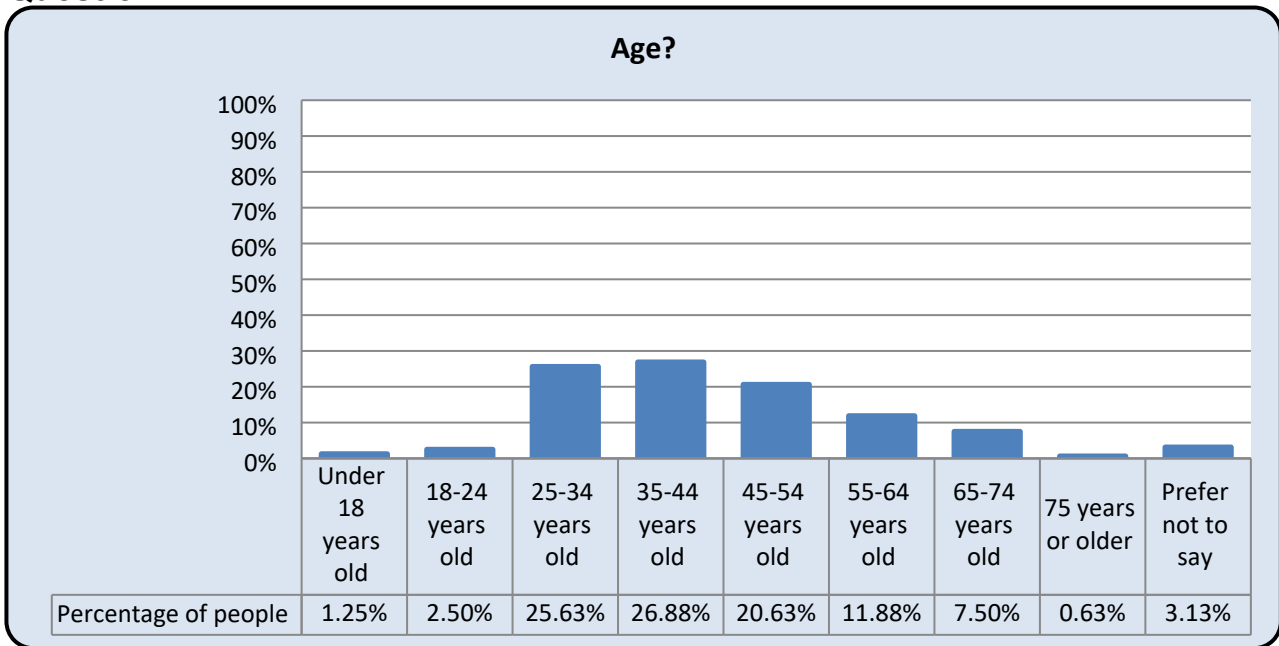
### Question 12



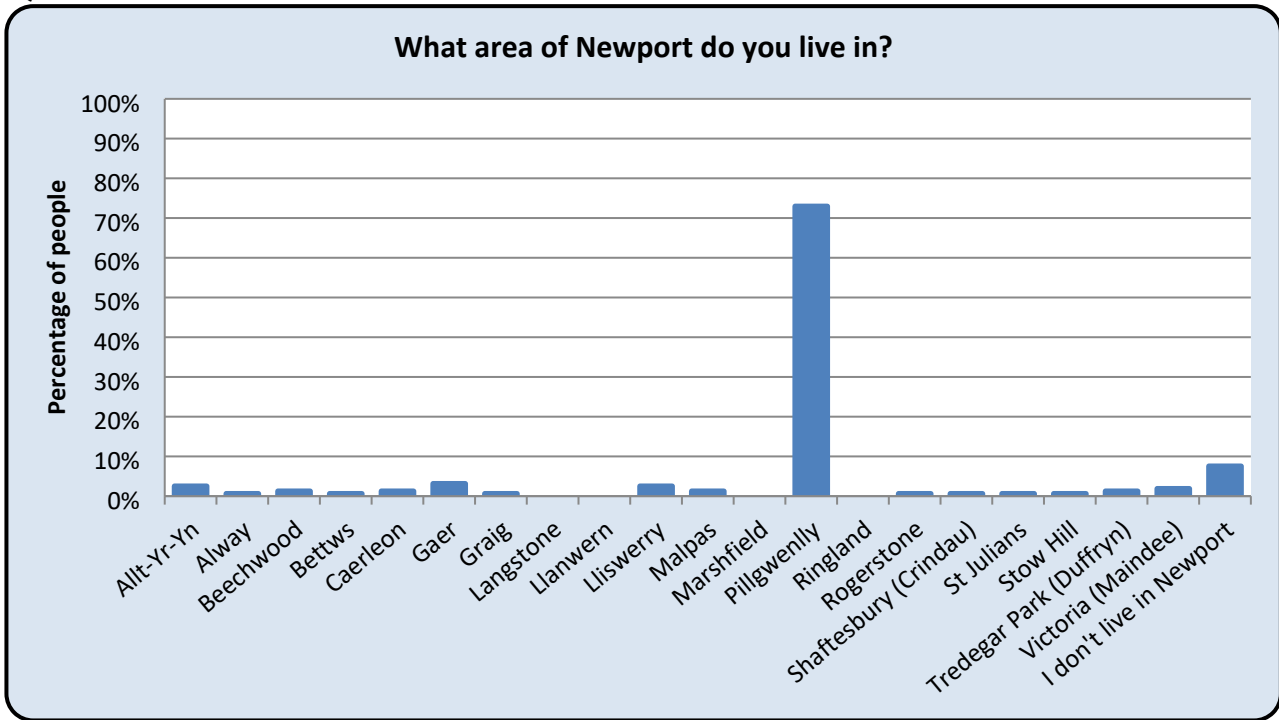
### Question 13



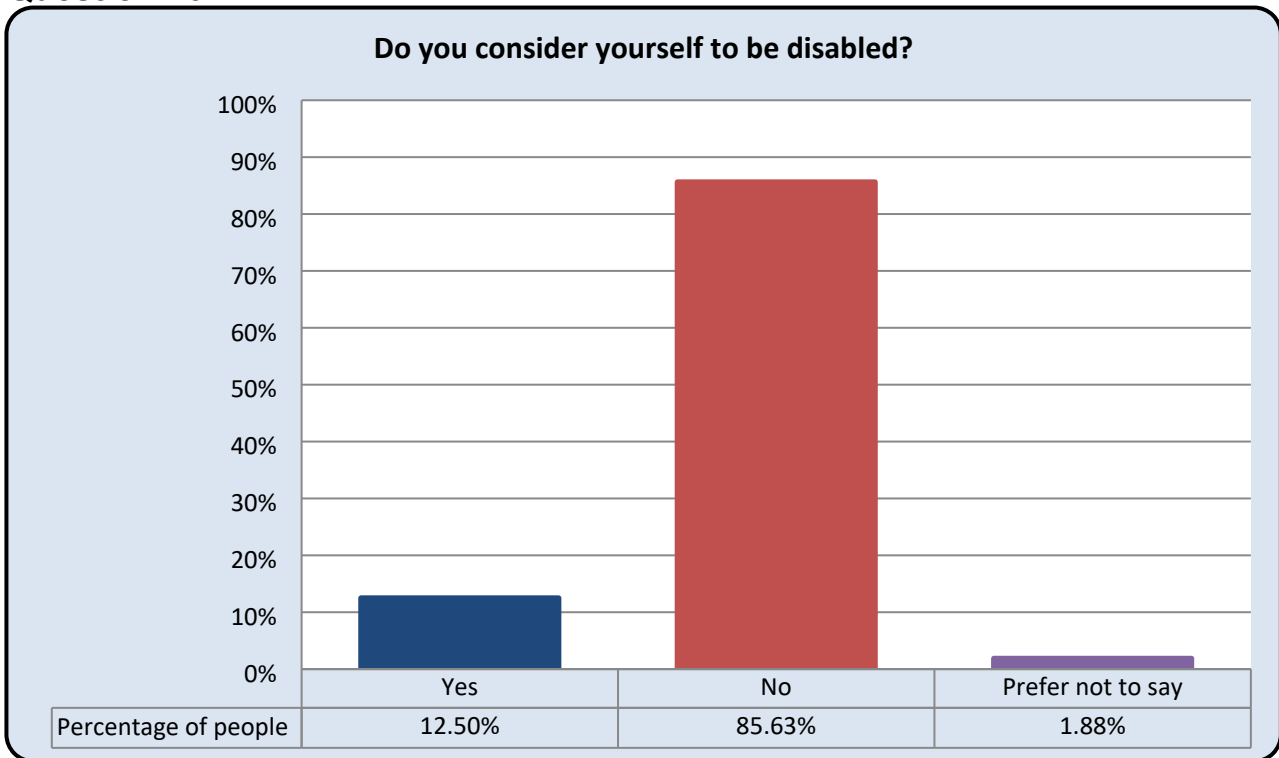
### Question 14



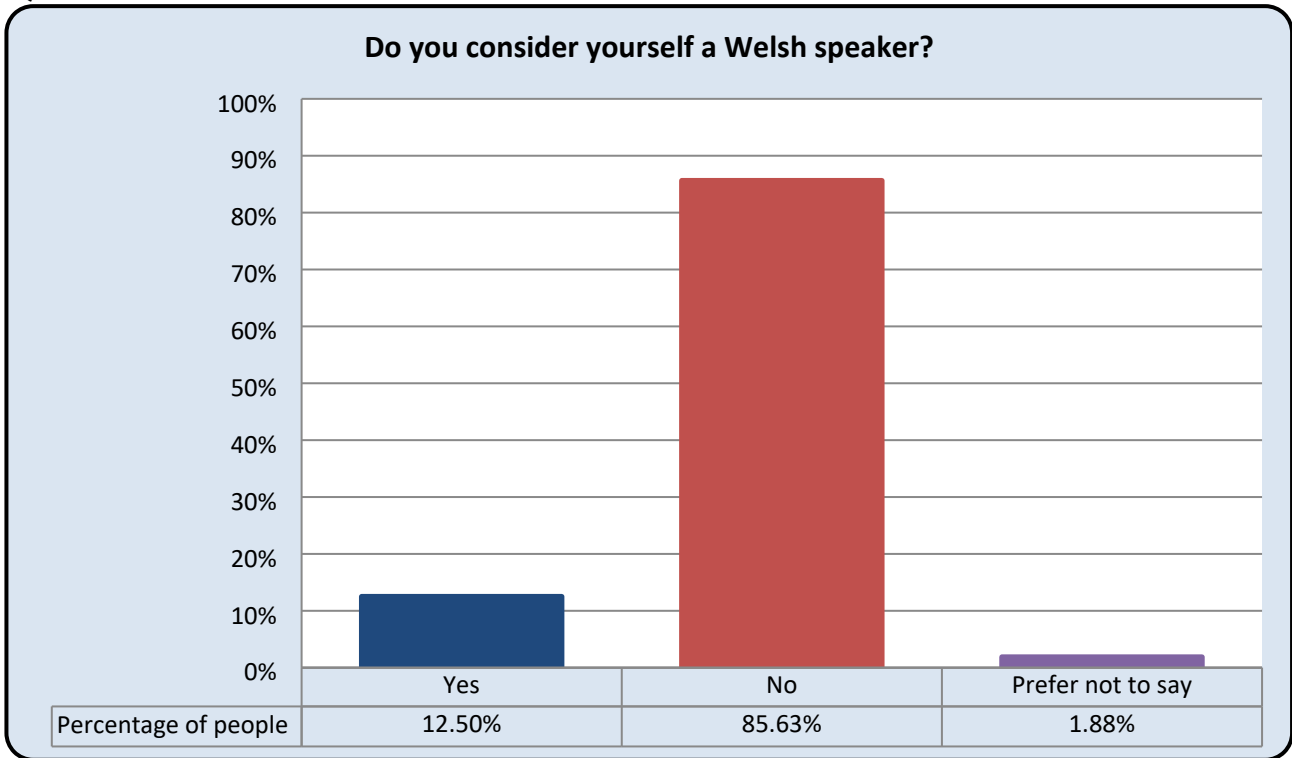
### Question 15



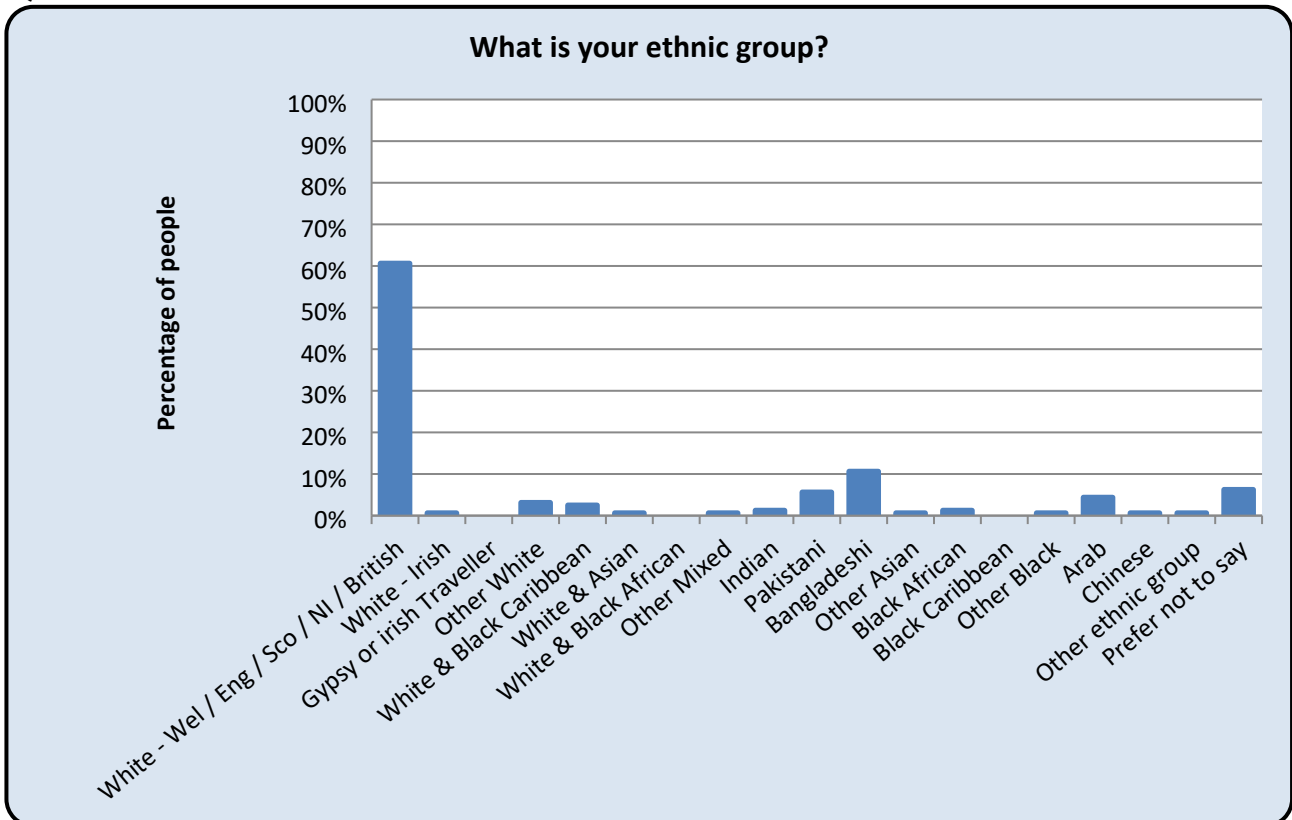
### Question 16



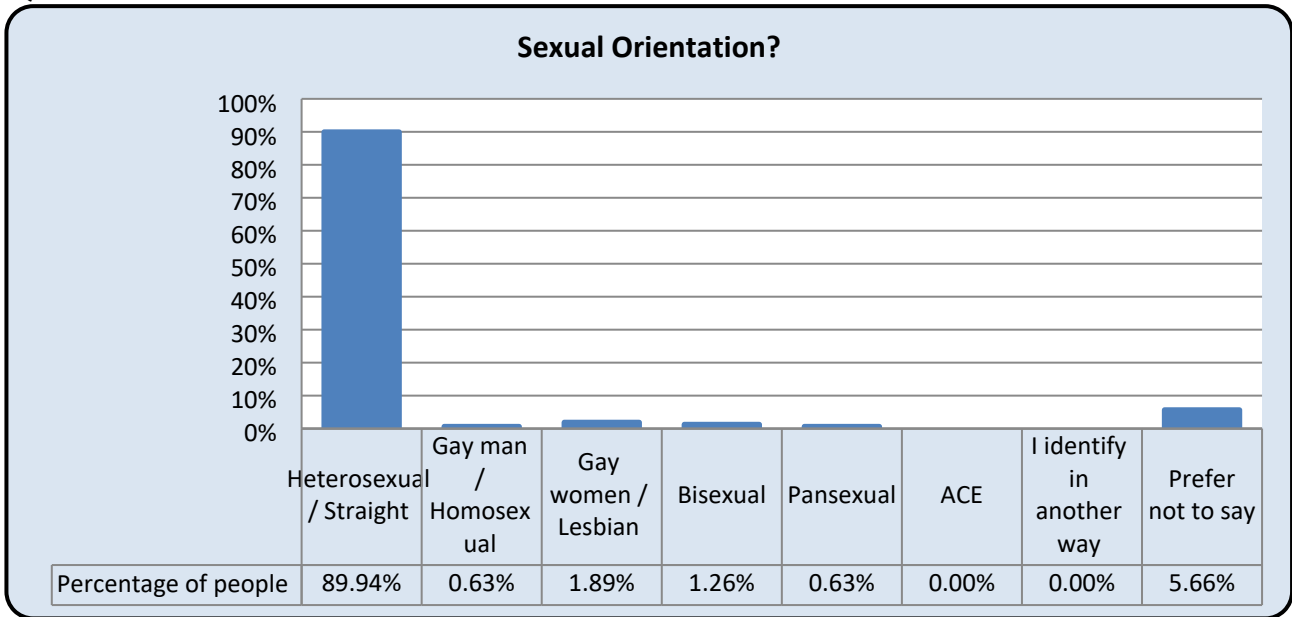
### Question 17



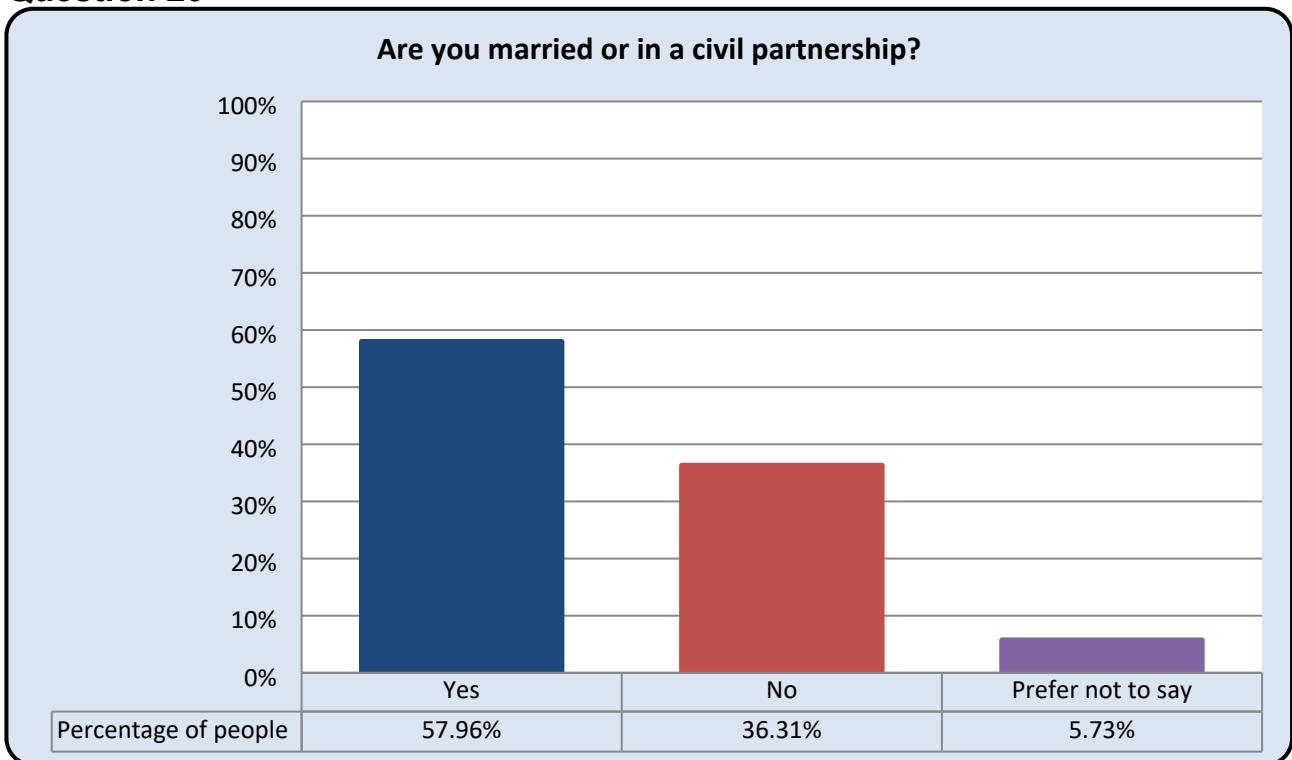
### Question 18



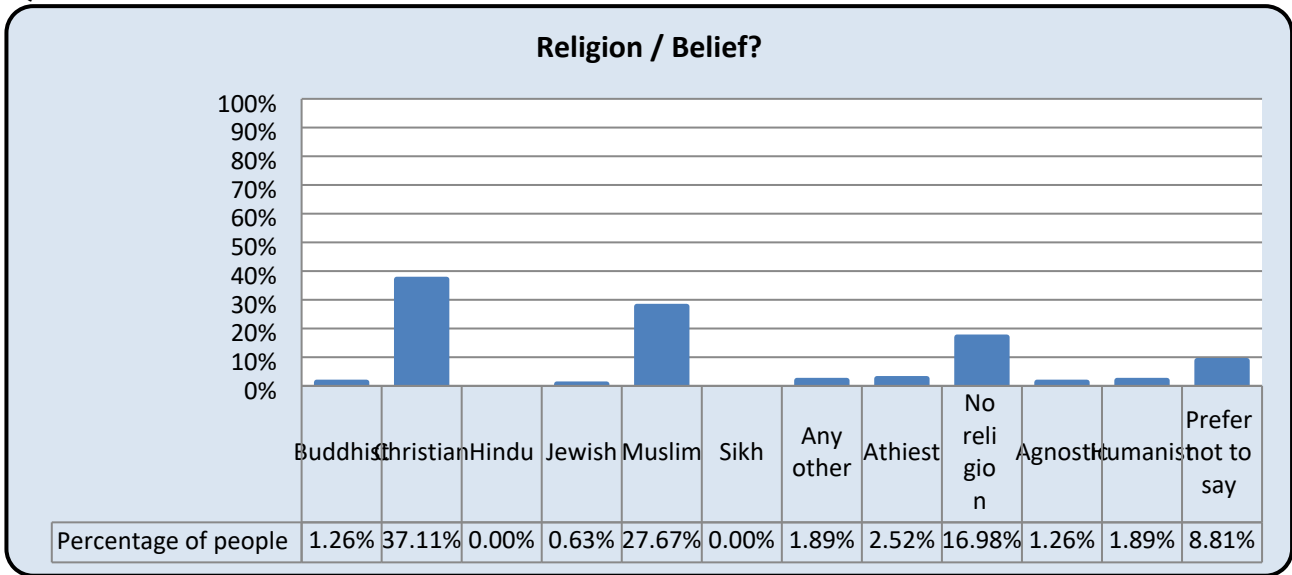
### Question 19



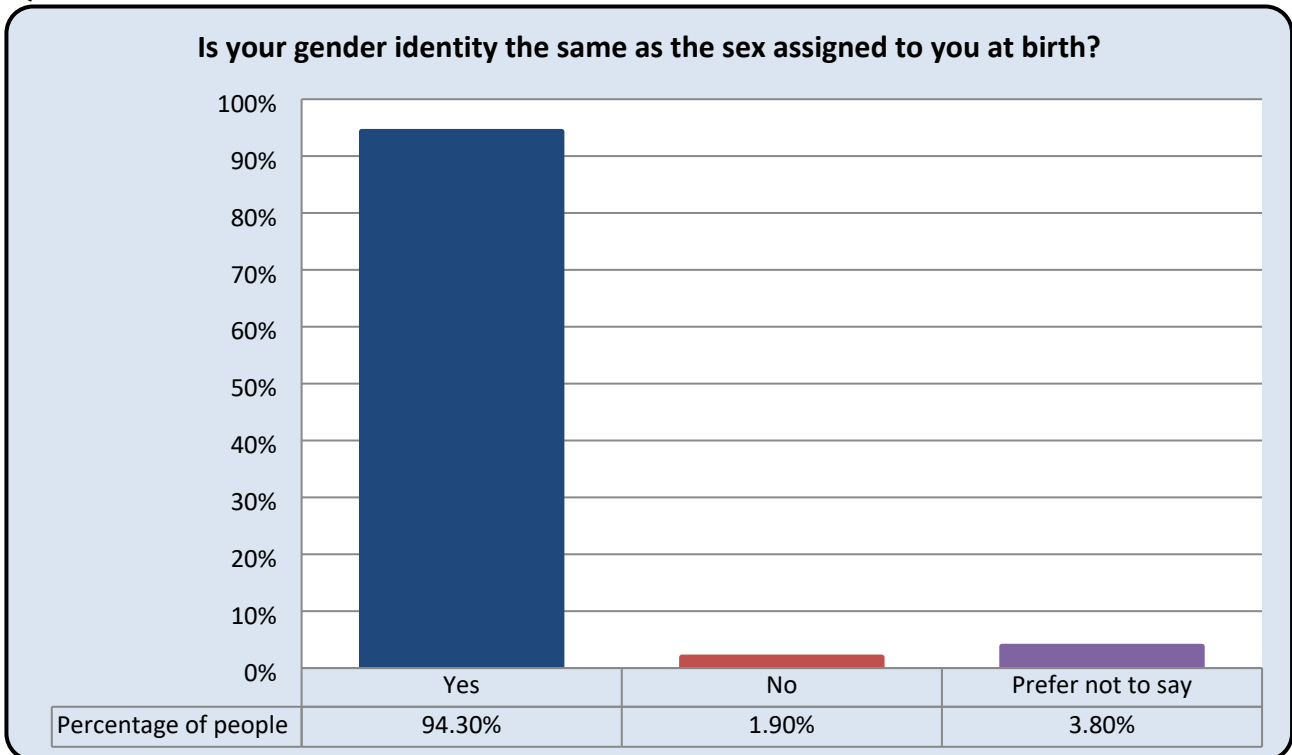
### Question 20



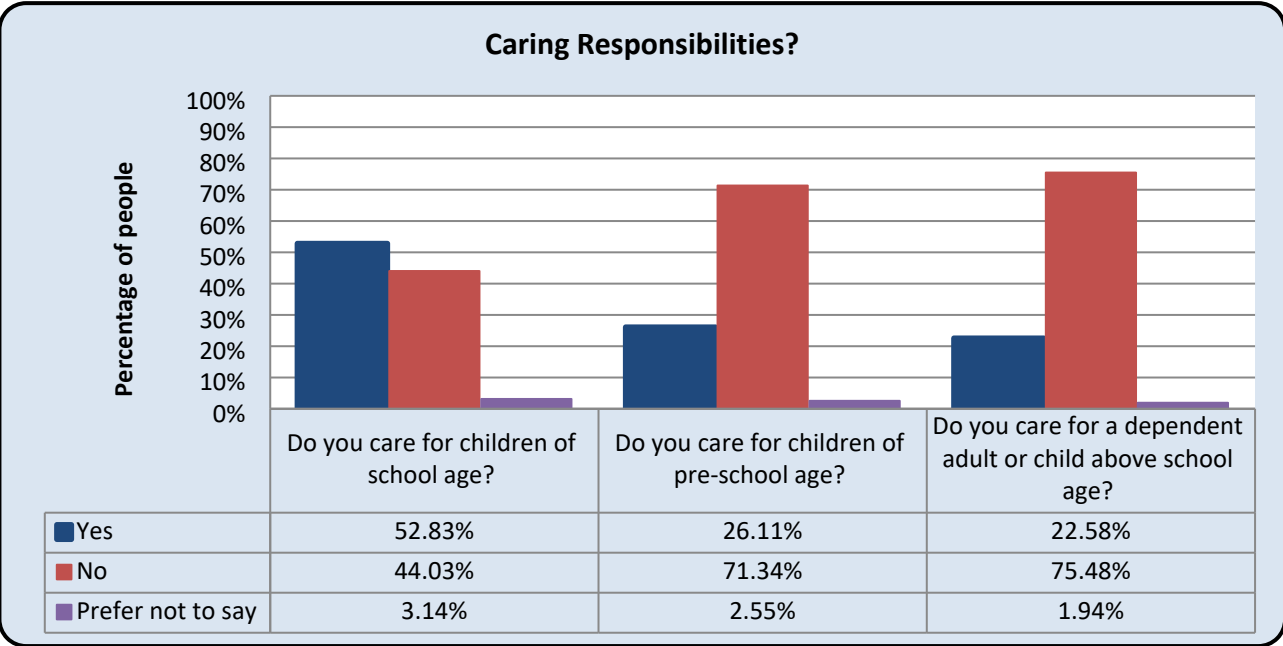
### Question 21



### Question 22



**Question 23**





## Appendix D

### Comment/Text Responses

#### Restriction no1 Disagree comments:

*Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area*

<u>If you disagree, why?</u>	
To stop consuming alcohol outside in residential area. As the impact of those drinking out lead them to behave in such a way that have impact of local residents and anyone visiting Pill which I used to do prior to lockdown as in my work capacity as an individual living not far from Pill.	1
Potential racist as it targets particular ethnic groups.	2
To many kids watch this on a daily basis no wonder they grow up to think its normal.	3
Only confiscated if the product is opened.	4
Egg.	5
Just wrong.	6
It's a free country and drinking is not illegal. Stop being so pathetic.	7

## Restriction no1 Agree comments:

*Refusing to stop drinking alcohol or hand over any containers (sealed or unsealed) in their possession, which are believed to contain alcohol, when required to do so by an authorised Officer within the Restricted Area*

I have seen an increase of persons drinking within the area.	1
I feel it does have impact on local vulnerable people of all ages not feeling comfortable to walk to local shops for essentials, people being stopped and asked for money, cigarettes etc. Concerns of getting young people joining them, young generation to be kept away from such conditions/situations and to be directed to constructive roles in local communities.	2
The street drinkers seem to have no comprehension of social distancing and congregate in gangs.	3
They also need to stop hiding them in brown paper bags, handbags and shopping bags too.	4
As long as the officer does not abuse their position.	5
I agree, alcohol should be either consumed at a bar/pub, restaurant or at home, not on the streets where youngsters and other influential young people should have to see.	6
Use of drugs in the area to be included we stopped them drinking meths years ago.	7
On a daily basis. Sick of myself and my children having to witness gangs of people drinking and being under the influence of drugs.	8
However, this will result in officers abusing these powers and discriminating against and targeting selected minority groups.	9
Make sure officers are not racist.	10
There are blatant drug deals that go on in Pill but doesn't seem like police do anything and during lock down all the dealers and drug takers were roaming the streets in Pill like if Covid rules does not include them.	11
There are blatant drug deals that go on in Pill but doesn't seem like police do anything and during lock down all the dealers and drug takers were roaming the streets in Pill like if Covid rules does not include them.	12
People are constantly drinking on the streets our children are witnessing drunk anti social behaviour constantly.	13
Don't be scared to remove them from the ones on the frontline because they seem to walk pass them or have a chat with them.	14
This comes in many forms. Residents need to feel confident that matters reported are followed up. And greater community involvement too.	15
Always seeing people standing round openly on the streets on the main front and other areas with cans and bottles of drink which no doubt is adding to anti social behaviour.	16
Far to many drinking on the streets.	17
Druggist often sit here and there doing anti social movements and cylindrical bottles are all over the road and they are too many that shows this area needs attention of authorities.	18
The condition is bad specially drugs and alcohol.	19
It's so awful and intimidating to even go to the pharmacy to pick up my prescriptions! Gangs drinking alcohol hanging around the shops!	20
I don't want gangs of police going around my area attacking people for drinking beer. It's ludicrous.	21
Off-licences should have their hours of operation reduced.	22
Every time I have visited Pill there were groups of people drinking and being loud. Very intimidating and I never feel safe on this area. Would not visit after dark.	23
I witnessed people drinking alcohol beverages in day light - this is an area where I walk with small children.	24

**Restriction no2** Disagree comments:

*No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area. Persons who breach this prohibition shall, when ordered to do so by an authorised Officer, disperse immediately and not return within 24hours, unless for a lawful reason*

If you disagree, why?	
Way to broad, what does it mean? Basically very authoritarian.	1
This is subjective. Often it is the professionals that are provoking the harrassment and recent events have seen unscrupulous behaviour. There is a danger of abuse of power and as has recently been evidenced even death. Is Pill being targetted due to ASB or race?	2
I think first we need to dress issues why some one is doing that. First we need provide support for the young youth in Pill because they are have been failed by the local and community. The police are not helping by stop and searching them.	3
Pill is lawless and drug dealers and groups outside shops should be dispersed it's intimerdating.	4
Because I have reported an issue with a group of Pill boys getting underneath the car park of where I live breaking entry to get in and police etc. have not be interested to sort it out, when it's a restricted area.	5
There are already laws. This is just singling out Pill.	6
No real deterrent, people will just laugh at the police and make their life harder in the long run.	7

## Restriction no2 Agree comments:

*No person shall behave (either individually or in a group) in a manner that has caused or is likely to cause harassment, alarm or distress to a member of the public within the Restricted Area. Persons who breach this prohibition shall, when ordered to do so by an authorised Officer, disperse immediately and not return within 24hours, unless for a lawful reason*

Public health and safety within their surroundings, for businesses to offer safe entry for those visiting areas especially those who are there as residents and businesses.	1
Street walkers/Prostitutes should be under the same restrictions as anyone else.	2
The begging and ASB in Pill from individuals and groups is atrocious as well as the fly tipping. The streets are filthy.	3
I agree, I live in Pill, and there is not many places in Pill where i feel i can walk to where i need to go safely. I had a encounter at a close Supermarket where a toxicated man was abusive, and not keeping his distance according to government guidelines, i felt very vulnerable at the time and glad my kids were not with me to witness it.	4
Should be doing this as every day as a matter of course.	5
How can you guarantee officers will be present to make sure they don't return.	6
However, how can the council ensure that minority groups will not be targeted because a white person complains they are stressed by BAME groups gathering?	7
Make sure officers are not racist.	8
People do not have control of their dogs and often not on a leash. This can feel intimidating.	9
There are always gangs and groups of people in the commercial road area of Pill very intimidating.	10
There are always gangs and groups of people in the commercial road area of Pill very intimidating.	11
You cannot go to a cash point or shop without being threatened by beggers it's getting aggressive.	12
I feel there should be more patrolling by PCSOs and neighbourhood officers in Pill.	13
Hot spots such as the playing fields, and side streets, where a lot of crime is committed, and at times of day or night too, where the spikes occur. This would both help keep members of the public safe, and be a better use of limited resources.	14
A lot longer than 24 hours i would say, should be gone once and for all as they will most likely just return and carry on as before.	15
I feel like I can't even walk around in Pill. There are drug dealers, gangs and people drinking everywhere. I feel intimidated and scared and nervous! I don't want to walk past them it's so horrible! They hang around where I live too, I don't feel safe in my own street.	16
It should be longer than 24 hours.	17
The definition of "disperse" needs to be clarified. Are they required to leave the PSPO area completely, or just move elsewhere within it?	18
Again, such behaviours occur in day light and small children may be exposed to it.	19

### Restriction no3 Disagree comments:

*No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed*

#### If you disagree, why?

Already used to target the worst off in our community, because of orders in the city centre, there are people in prison at this very moment for begging. Get a fixed penalty, can't afford to pay it end up in prison. Great work Newport.	1
No begging full stop.	2
Sick and tired of people stopping me asking for money I worked for my pension.	3
Make sure officers are not racist.	4
But why is there beggars in there in first place. Those people need support and help. I know some choose to live like that. But provide them with a better option.	5
There are drug users who constantly pester, alarm, harass us on the street daily. Unacceptable!	6
This is not dealing with the matter at source. NCC 'banned' homeless people from the city centre which resulted in those same people moving out into lower income residential areas like P111. This has put vulnerable and mentally unwell people in close proximity with families and children. It is harder to deal with issues as there are less police in the area, less CCTV and more areas that are harder to monitor. All this PSPO will do is create further issues and cause homeless and disruptive people to move elsewhere and continue with what they're doing. It does not follow any logic that I can see.	7

### Restriction no3 Agree comments

*No begging in a manner which is aggressive or intimidating or is likely to cause someone to feel harassed, alarmed or distressed*

Persons begging all the time outside shops.	1
New people moving to P111 area to feel safe and not stopped by beggars or asked for cigarettes or food especially now during epidemic for those experiencing mental health issues such as anxiety and fear of going out for essentials be a struggle any way. So having seen exchange of drugs and hearing unacceptable behaviour and language makes many most vulnerable leading to total isolation and orate health issues etc.	2
Everytime I go to the local asda there is always someone begging for money.	3
Gangs are in place and people are strategically placed in areas to collect money. Women and children are often used as a perceived vulnerable cohort.	4
I don't have a problem giving when I see a homeless person but some really do just follow and won't leave you be. Once at town centre a begger just kept following me and my daughter through town,a security guard told me off but ignored him, he kept on following us until i had the nerve to tell him to stop.	5
No begging full stop.	6
Better surveillance especially around post offices and cash machines, community involvement here too. More pso patrols, encourage community to approach and exchange Intel.	7
Hanging around Cash Point locations like ASDA P111 is very intimidating - I would never let mother or sister go alone - even in broad daylight.	8
Finding begger around town and outside shops very intimidating.	9
People always ask me for money and I'm scared when I say no because I don't know how they will react.	10
Begging should be banned entirely, not just if it's aggressive or intimidating. As a woman, having anyone approach me is intimidating.	11
How will the police/council define "aggressive" or "intimidating".	12
This needs to be implemented in the city centre.	13

#### Restriction no4: Disagree comments

*No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area*

<u>If you disagree, why?</u>	
Police already have powers to deal with this.	1
Kids in the park sometimes cant reach home on time.	2
You see this all the time in front of children they just don't care.	3
It's dirty and put children should not have to walk in it.	4
Kids in the park sometimes cant reach home on time.	5
Kids in the park sometimes cant reach home on time.	6
There are no public conveniences within the area. One has been sold off, the other (opposite the Police Station on Cardiff Road) seems to be permanently closed. Until the Council provide adequate toilet facilities, it is unreasonable to expect people to "hold it in".	7

#### Restriction no4: Agree comments

*No person shall urinate or defecate in a public space or in public view except in a premises designated for that purpose within the Restricted Area*

Any person that urinates in a public place shows how far humans has descended, instead of a fine make them sweep one end of Pill to the other.	1
But you need to sort your toilet policy out. Closing toilets in public places hasnt helped. Perhaps the police station which is open 24 / 7 could offer theirs.	2
What the hell should be dealt with as norm.	3
Make sure officers are not racist.	4
Need to provide public toilets and wash for them.	5
Prostitution is really affecting us sex acts in the streets infront of children people being victimised general public being harrassed you cannot walk to a shop without being asked for business. We are suffering from horrendous abuse. Intimidation.	6
Any offenders should be made to clear up any mess, also discarded needles ect, under supervision.	7
People are always urinating around Pill. Also they use the lane that leads to my front door to urinate and defecate.	8
How is this even needed!	9
Perhaps NCC should consider reopening public conveniences and adding sharp disposal points like other proactive cities. People need to use the bathroom and Newport is one of the hardest places to find a public toilet	10
With the closure of the toilets in Newport Market, there are now NO public toilets in the city centre. This is a shocking state of affairs!	11

### Restriction no5: Disagree comments

*No person shall within the Restricted Area: Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances; or Sell or supply intoxicating substances*

<u>If you disagree, why?</u>	
Can the same order apply to middle class people having a joint after dinner in Beechwood ? Or their children dropping a E, or customers of Le Pub having a line of coke? Hypocritical.	1
I am sick of smelling it when people go past me.	2
Those kids need safe.	3
Again this does not treat the issue at source. Substance abuse is already an issue in Pill that has failed to be treated and no amount of rezoning or acronyms will change that.	4

### Restriction no5: Agree comments

*No person shall within the Restricted Area: Ingest, inhale, inject, smoke, possess or otherwise use intoxicating substances; or Sell or supply intoxicating substances*

To work with local residents, individuals and other organisations to support and work with Council to make pill a safe and welcoming place to set up businesses as well as organisations to support local communities with their well-being of young to elders from all walks of life.	1
About time this was stopped once and for all.	2
I agree please keep the drug abuse of our streets and neighbourhoods. Our children and youth should never have to see or grow up in a place that tolerates this behaviour.	3
Make sure officers are not racist.	4
Those people who do this need medical support and mental health services also need support them.	5
Drug dealing is so blatant and rampant in Pill.	6
There is a constant smell of cannabis when walking through commercial road.	7
There is a constant smell of cannabis when walking through commercial road.	8
Very hard to police, but maybe take down all call boxes, which have now become a dangerous health hazard. These are also used to buy and supply drugs, and create intimidation to Pill residents.	9
I only partially agree because I am of the opinion that prohibition causes way more problems for society than ever its solved.	10
I've seen so many dealing drugs in the Pillgwenly area and nothing is being done by the police to stop this happening.	11
There are so many drug dealers and users in this area! They come into the lane by my property to sell drugs and take drugs. They come in groups and sit and take drugs by my garden.	12
These "legal highs" need to be changed into "illegal highs" by Parliament.	13

**Restriction no6: Disagree comments**

*Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to cause a danger to the public in the Restricted Area*

<u>If you disagree, why?</u>	
Should promote safe travel and legalise e-scooters as they are better form of transport than cars, they do not cause any air pollution. However, people should wear a safety helmet and bait by the Highway Code.	1
In this because they're working class and shouldn't have the same as say people in Rogerstone?	2
These people are a menace to pedestrians.	3
Children should be able to play.	4
Agreed, but this open to abuse by racist officers. How will you ensure they do not target BAME groups, esp BAME children simply playing.	5
Officers will abuse their powers.	6
Those kids need safe place to ride the bikes and skateboards. The local authorities need provide felicity for the BAME community and young people in the area.	7
If not causing an issue , may be easier to let use.	8
Our older community members are constantly complaining they were nearly knocked over by escooters they should be consficated they are a nusiance.	9
There just kids having fun.	10
Again. These are not issues limited to Pill and if a cyclist was behaving dangerously anywhere i would expect an officer to deal with it. How does this even fall into anti social behaviour? If E scooters are such an issue why are they legal to purchase and why hasn't central government offered any official legislation? Perhaps NCC should be tackling the traffic situation and increase in pedestrians being hit by vehicles over people owning E scooters.	11
Cyclists aren't a problem here, don't pigeon whole use with fools that use e-scooters as we do nothing wrong. E-bikes and normal bicycles are not a problem, do not alienate those people for the sake of somebody else being an idiot.	12



**Restriction no6: Agree comments**

*Cyclists, or users of scooters, E-scooters, E-bikes, skateboards and hover boards, are to dismount if requested to do so by an authorised officer, if they are of the opinion that the operator is riding in an unsafe manner which is causing or is likely to cause a danger to the public in the Restricted Area*

If they are caught repeatedly offend, confiscate the vehicle.	1
If riding as a drugs courier I agree however if riding a bike to get to and from work I do not think the main roads in pill are safe enough due to the way others park and drive.	2
who will authorised officers be?	3
I agree, I have seen so many cyclists driving at a dangerous speed. Once my daughter nearly got hit by a motorcyclist, she was lucky that time & he had just missed her, but the fear stayed with her.	4
Some people done care and I have been hit or hurt by bikes a few times on the pavement.	5
These modern contraptions are now a drug dealers new yool to carry out their trade. Reinforce that at least, all wheeled models of transport should be used in roads, not pavements, where they are a nuisance and a danger to the public.	6
I hate seeing a "scholl" of kids on bikes riding into commercial st like they are hunting their pray. How come not one kid at night uses lights on his bike? When I was a kid you had no chance - and would be quickly pulled over.	7
People ride scooters and petrol bikes up and down the streets! Disturbing the peace.	8
The government is working towards more active travel options, in line with that I think dedicated cycle paths would be more successful than asking people to dismount.	9
Enforcement of this will be difficult, as the offenders are likely to make off from the authorised officer. I recommend that such officers are issued with E-bikes, to allow pursuit.	10

**Restriction no7: Disagree comments**

*No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area*

<u>If you disagree, why?</u>	
This is distasteful behaviour not to be confused with criminal behaviour.	1
I have walked past shops and had people spit and just missed me it's foul.	2
Where is your evidence that people are spitting constantly & is this practice only happening in this ward?	3

**Restriction no7: Agree comments**

*No person shall spit saliva or any other product from their mouth onto the ground within the Restricted Area*

Educating public and those using open space like old Kaviv Save car park a safe space to park cars to respect public and spaces too.	1
Signs in areas where this can be enforced would be welcome. It seems as though many people believe this is acceptable and commonplace behaviour.	2
Its disgusting and carries germs.	3
unless they have a medical condition that cannot contain their saliva.	4
Nothing to add, its a foul habit.	5
Health exception.	6
Make sure officers are not racist.	7
Harrasment in this area is rife women are bing approached and asked for business and men being accosted for just pulling up to a shop or mosque. This should have been targeted ages ago and not been let to continue.	8
Too many people are doing it.	9
It's so disgusting, spit on the floor everywhere!	10
Certainly hope this is vigorously enforced a dirty practice should carry a prison term.	11
The Football League needs to introduce this rule, as professional footballers (who some children see as role models) do this in televised matches.	12
During exercise should be an exception i.e. running.	13

**Restriction no8: Agree comments (DISCONTINUED – REMOVED FROM FINAL PSPO AS OUTLINED ABOVE)**

*No person shall enter the restricted area and attempt to buy sexual services from another person*

<u>If you disagree, why?</u>	
Other things can be done to tackle this more serious problem.	1
Where will the sex worker do without customers. Underground? Or like many be used like slaves in houses in Pill. If we can't see it it's fine? So Newport is going to solve prostitution by criminalising the customer? That'll work. Very oppressive, what about a adult conversation about the issue. The only system that protects all is legalisation in controlled areas.	2
All offenders to be fined on the spot, and given compulsory training and awareness about bbv's hepatitis and the possible health problems it can cause. Raise awareness, in schools too about health and safety to promote awareness.	3
See my point about not solving issues at source. If prostitution was legal and regulated it would be much easier to ensure those employed in the sector were safe and that money wasn't being used for criminal activities by pimps.	4

**Restriction no8: Disagree comments (Discontinued – Removed From Final PSPO at request of Gwent Police)**

*No person shall enter the restricted area and attempt to buy sexual services from another person*

High increase of working girls.	<b>1</b>
Safeguarding sexual harassment, child exploitation, prostitution and drug related activities in public places.	<b>2</b>
The women shouldn't be allowed to prostitute themselves on the street. They are committing benefit laws ,tax evasion, working through CO-VID. If they are not on the street selling there will be no need for the deviants coming to the area to look for prostitutes.	<b>3</b>
This should have been stopped years ago.	<b>4</b>
I dont know why you havnt stoped this yet. You know where it happens. It's so obvious but you've let it happen.	<b>5</b>
I was getting money out of the cash point at the post office at 5:30am and was asked if I wanted sex! Also gangs hanging around outside shops on Commercial Road are very intimidating I am male and have lived in pill for 30yrs and I will not go down to the shop after dark.	<b>6</b>
Prostitution in the Pill Area is an issue, they do not just come out at Night, they are there from midday, as i walk my kids to school we see them. Prostitutes are people, and they need help, supporting ways to get them off the streets from selling their services & promoting a better way of living, whether its accessing Education / Courses, some financial support / housing, jobs, to get them on the right track & on their way to a better future & outcome for them. The solution just does not end at arresting them, they may just not have a choice but to go back to it again & again. There must be a better way & solution.	<b>7</b>
Again should be banned anyway.	<b>8</b>
Make sure officers are not racist.	<b>9</b>
Prostitution is so blatant in pill but nothing ever gets done about it.	<b>10</b>
Prostitution is so blatant in pill but nothing ever gets done about it.	<b>11</b>
Harrasment in this area is rife women are bing approached and asked for business and men being accosted for just pulling up to a shop or mosque. This should have been targeted ages ago and not been let to continue.	<b>12</b>
It's happen too freely and even me as a lady have had ladies knocking my car window.	<b>13</b>
Yes have seen this happening regularly and in sight of the main police station. For a woman driving through it is very scary and intimidating to see this taking place. I dread to think what it is like for children and residents.	<b>14</b>
Pill as a community has taken hammering g after hammering over decades now. Maybe a campaign or initiative from public services and residents alike, to engage with each other more, arrange meetings, coffee mornings and such, to reignite and regenerate in conversation, and learn about our neighbours. We already have a strong spirit here, but we are not using it. Use the existing social media platforms to communicate and organize social events and occasions, not just ince a year, when we have a carnival. These things can be done, without costing any money at all. Maybe invite police along, and other services too?let's get to know each other again, and say hello to each other again. This will build confidence, mean less fear, and included all parts of the community to build a better relationship and rapport.	<b>15</b>
This needs addressing. Its openly happening and even in broad day light. Something needs to be done.	<b>16</b>
Prostitution is a problem in Pill. They stand on the corner over by Asda. Also there is used condoms on the floor in the lane by my front garden.	<b>17</b>
Work needs to be done to help people offering these services to move away from it, they should be treated as victims. If you can support them and the services are no longer being offered you'll cure the problem rather than just trying to get the people 'buying' to stop.	<b>18</b>
Nor shall any person be able to be able to offer sexual service's in the restricted arena	<b>19</b>
Absolutely to prevent innocent public being propositioned male and female.	<b>20</b>
This needs to be modified to "buy/sell" and "from/to".	<b>21</b>